Legislative Budget Analysis

Proposed FY 2024 Operating and Capital Budgets

Office of the County Auditor

Baltimore County, Maryland

HEARING DATE: May 17, 2023



Capital Budget, Debt Service, and Baltimore County Public Schools Capital Budget

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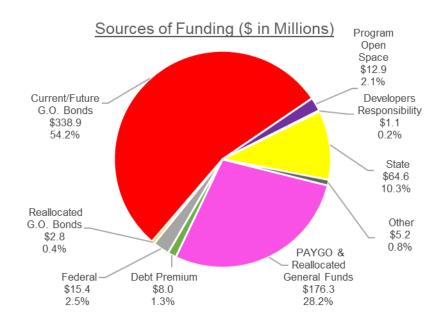
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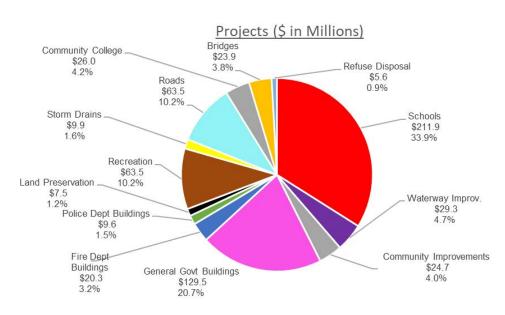
Questions to BCPS Sent	Thursday, April 27	
Responses Received	Thursday, May 4	
Questions to OBF Sent	Saturday, April 29	
Responses Received	Monday, May 8	
Analysis considers all responses.		

FY 2024 CAPITAL BUDGET SUMMARY

The proposed FY 2024 Capital Budget includes \$625.2 million for consolidated public improvement (CPI) projects; sources and uses of this funding follow:

FY 2024 Capital Budget Consolidated Public Improvements- \$625.2 Million





The Capital Budget consists of 13 classifications for CPI projects. The following project classifications have been identified in the FY 2024 agency budget analysis packages:

- Department of Public Works and Transportation Storm Drains, Streets and Highways (Roads), Bridges, and Refuse Disposal projects total \$102.9 million and account for 16.5% of the FY 2024 Capital Budget (CPI portion).
- Department of Recreation and Parks Parks, Preservation and Greenways (Recreation) projects total \$63.5 million and account for 10.2% of the FY 2024 Capital Budget (CPI portion). Included in the total are Athletic Field Construction/Renovation projects totaling \$6.0 million, which are managed by Property Management and discussed below.
- Community College of Baltimore County Community College projects total \$26.0 million and account for 4.2% of the FY 2024 Capital Budget (CPI portion).
- Departments of Economic and Workforce Development (Economic Development Financing Fund) and Planning (Countywide Improvements) – Community Improvements projects total \$24.7 million and account for 4.0% of the FY 2024 CapitalBbudget (CPI portion).
- Fire Department Fire Department Buildings projects total \$20.3 million and account for 3.2% of the FY 2024 Capital Budget (CPI portion).
- Police Department Police Department Buildings projects total \$9.6 million and account for 1.5% of the FY 2024 Capital Budget (CPI portion).
- Office of Information Technology (Enhanced Productivity thru Technology), Baltimore County Public Library, Department of Corrections, Department of Health, and Police Department - General Government Buildings projects total \$129.5 million and reflect 20.7% of the FY 2024 Capital Budget (CPI portion); remaining projects not included in agency budget analysis packages are listed below.

This analysis provides an overview of FY 2024 projects for the remaining capital budget classifications (Schools projects are discussed separately beginning on page C-1), as well as the Athletic Field/Construction/Renovation projects and remaining General Government Buildings projects. See Appendix A starting on page A-15 for additional details related to various capital projects across a wide range of classifications.

Project Highlights not provided in previous agency budget analysis packages include the following:

- General Government Buildings \$129.5 million (20.7%).1:
 - Countywide New Buildings, Repair, Renovations, Minor Additions <u>Contingency</u>
 Funding (\$10.0 million)
 - o 305 Washington Avenue Purchase (\$6.0 million) and Renovations (\$250 thousand)
 - Board of Elections Buildout (\$4.7 million)
 - Dundalk Community Center Pool Repairs (\$4.1 million additional)
 - Replacement of Current Towson UPS with New Dual UPS System (\$3.8 million includes \$3.5 million in State funding)
 - Woodlawn Senior Center Expansion (\$2.6 million additional)
 - Chartley WIC Relocation Buildout (\$2.3 million)
 - Bykota Senior Center Renovation (\$2.0 million)
 - Historic Courthouse Additional Funding EPC (\$1.5 million)
 - Drumcastle Government Center Modernize 3 Elevators (\$1.5 million)
 - Dumbarton House Repair (\$1.5 million)
 - Dundalk Community Center Boiler, BAS and Pool HVAC Replacement (\$1.5 million)
 - Revenue Authority Capital Projects and Maintenance <u>Contingency</u> Funding (\$1.5 million)
 - Jacksonville Senior Center Design (\$1.4 million additional)
 - Circuit Court Building HVAC Replacement/Space Study (\$1.4 million)
 - Buildout/Renovation of Gilroy and 911 UPS Replacement (\$1.2 million)

¹ Projects totaling \$62.0 million of the \$129.5 million in the General Government Buildings classification are identified in the Library (\$32.9 million), OIT (\$10.7 million), Police (\$9.3 million), Corrections (\$6.6 million), Fire (\$2.1 million), and Health (\$378 thousand) packages. Remaining projects totaling \$67.5 million are identified in this analysis.

- Double Rock Maintenance Shop Upgrade Showers and Restrooms (\$1 million)
- o Banneker Museum Gutter/Roof Repairs/Roof Painting (\$0.9 million additional)
- EV Charging Stations Design at Gilroy/Randallstown/10 Joppa Locations (\$0.9 million)
- Circuit Court Jury Assembly Construction (\$0.5 million additional)
- Senior Center Capital Improvements Contingency (\$0.3 million)
- North County Senior Center Design (\$0.3 million)
- Health/Environmental and Hazard Remediation <u>Contingency</u> Funding (\$0.2 million)
- Auctioning of Perry Hall Mansion (\$0.1 million)
- o ADA Alterations Contingency funding (\$0.1 million)
- Various repairs, renovations, minor additions, roof, and window projects at County Buildings, Libraries, Senior Centers, and Fire and Police Buildings throughout the County (\$15.9 million)

• Waterway Improvement Projects - \$29.3 million (4.7%)

- Various Stream Restoration projects (\$12.0 million including \$1.5 million State
 Aid)
- Various Shoreline Stabilization and Enhancement projects (\$4.4 million)
- o Stormwater BMP Repairs, Inspection, and Maintenance (\$2.9 million additional)
- o Remediation Projects at Dead Run and Herring Run (\$2.2 million)
- Reforestation Projects (\$1.1 million)
- Stormwater BMP Conversion and New Facilities (\$1.1 million)
- Stormwater Floating Treatment Wetlands and Pond Maintenance (\$1.0 million)
- Back River Surface Water Midge Control (\$825 thousand additional)
- 1000 Street Trees (\$625 thousand- additional)
- Jones Falls at Tally Ho Stream Restoration (\$600 thousand—additional)
- Operation Re-tree Program (\$500 thousand– State Aid)
- Pleasure Island an Shallow Creek Dredging (\$380 thousand State Aid)
- Capital Project Remediation/Submerged Aquatic Vegetation Study (\$375 thousand)
- Watershed Association Grants (\$340 thousand)
- Education/Outreach (\$264 thousand)
- o SWAP/TMDL Implementation Plans Review and Revision (\$250 thousand)

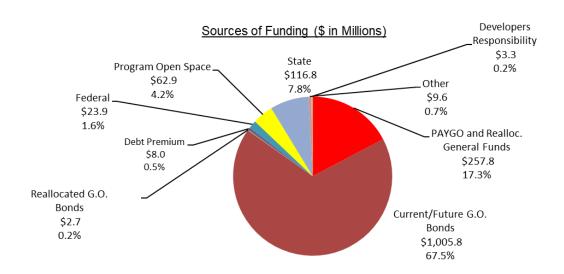
- Gwynns Falls Trash Wheel (\$100 thousand)
- Back River Trash Boom (\$100 thousand additional)
- Biological Monitoring (\$99 thousand)
- PCB Trackdown Monitoring (\$70 thousand)
- TMDL Monitoring (\$60 thousand)
- Monitoring Equipment (\$25 thousand)
- Land Preservation \$7.5 million (1.2%)
 - Coastal Rural Legacy Area (\$2.1 million State Aid)
 - Maryland Agricultural Land Preservation Foundation FY24 (\$2.0 million)
 - o Maryland Agricultural Land Preservation Foundation FY25 (\$2.0 million)
 - County Ag Program (\$1.0 million)
 - Countywide Rural Legacy Program (\$400 thousand)
 - Baltimore County Land Trust Alliance (\$60 thousand)
- Athletic Field Construction/Renovation Recreation Projects \$6.0 million (1.0%)
 - Multiple Sites Large Scale Ball Diamond and Athletic Field Refurbishment (\$1.2 million)
 - Athletic Field, Diamond, and Lighting System Renovations <u>Contingency</u> Funding (\$1.0 million)
 - Multiple Sites Ball Diamond Delipping and Maintenance (\$900 thousand)
 - Linover Park Field Lighting Construction (\$700 thousand)
 - Multiple Sites Backstop, Safety Fence, and Player Bench Renovations (\$600 thousand)
 - Banneker Community Center Field Lighting Conversion (\$550 thousand)
 - Middle River Middle School Rec Center Field Lighting Conversion (\$550 thousand)
 - Southeast Regional Rec Center Field Surface Replacement (\$300 thousand)
 - LED Lighting Conversion Program (\$150 thousand)

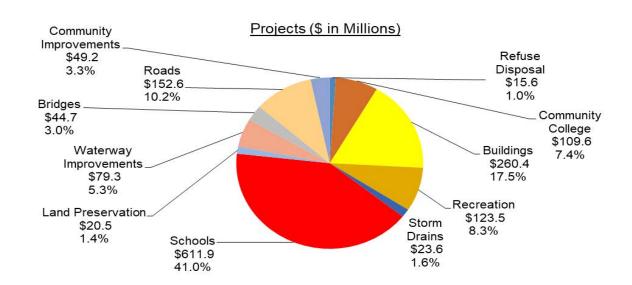
The Administration should be prepared to discuss the plans for these projects.

SIX-YEAR CAPITAL PROGRAM SUMMARY

The proposed six-year (FY 2024 – FY 2029) Capital Program for consolidated public improvements (CPI) projects totals nearly \$1.5 billion; sources and uses of this funding follow:

Six-Year (FY 2024 – FY 2029) Capital Program Consolidated Public Improvements - \$1.5 Billion

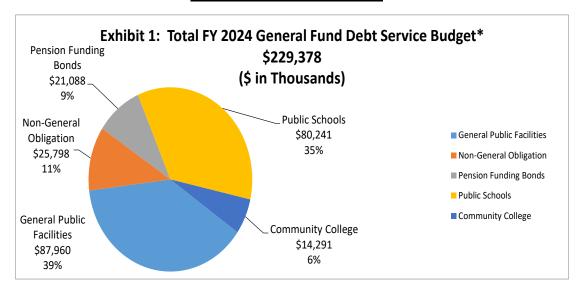




SIX-YEAR CAPITAL PROGRAM HIGHLIGHTS

- General Obligation (G.O.) Bonds totaling \$1.0 billion support 67.5% of the six-year CPI capital program, with nearly 60% (\$600.0 million) earmarked to support Schools projects. Of this amount, \$250.0 million is programmed to support unspecified new and systemic renovations, modernizations, and additions to high schools.
 (School capital projects will be discussed in more detail beginning on page C-1 of this analysis.)
- The remaining \$400.0 million of the \$1.0 billion in General Obligation (G.O.) Bonds is earmarked to support projects within the following classifications:
 - ➤ Roadways (\$127.9 million)
 - ➤ Buildings (\$73.0 million)
 - Waterways (\$60.0 million)
 - Community College (\$55.6 million)
 - > Storm Drains (\$20.5 million)
 - Bridges (\$18.7 million)
 - Land Preservation (\$17.0 million)
 - Refuse Disposal (\$15.0 million)
 - Community Improvements (\$12.0 million)
 - Recreation (\$6.0 million)

FY 2024
DEBT SERVICE SUMMARY



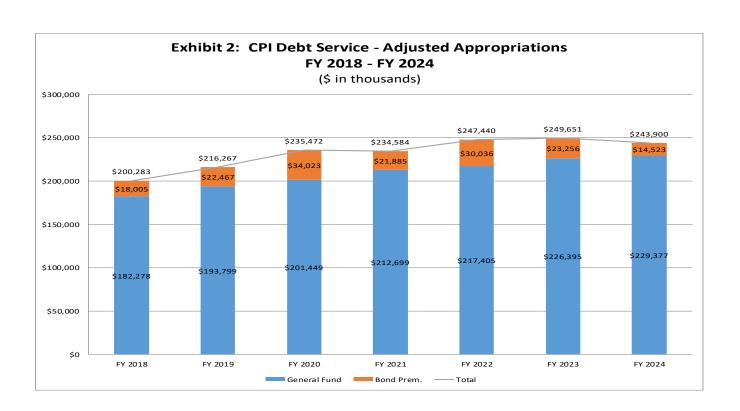
*Note: Does not reflect debt service amounts funded (off-budget) with bond premiums.

- The proposed FY 2024 budget for General Fund debt service totals \$229.4 million and represents an increase of \$3.0 million, or 1.3%, over the FY 2023 appropriation, as follows:
 - General Government \$134.8 million, an increase of \$3.2 million, or 2.5%;
 - Public Schools \$80.2 million, a decrease of \$775,000, or 1.0%; and
 - Community College \$14.3 million, an increase of \$526,000, or 3.8%.
- Approximately \$105,000 of the proposed General Government debt service budget does not relate to payments on existing debt; it is for the costs associated with administering and issuing the County's debt.
- Debt Service for Consolidated Public Improvements (General Public Facilities, Schools, Community College) for FY 2024 is impacted by the following:
 - The first principal and interest payments from the March 2023 bonds issuance are to occur during FY 2024; and
 - \$5.7 million less in bond premium is being applied to offset CPI debt service payments in FY 2024 than was applied in FY 2023.

The above increases are being offset by the following decrease:

 Multiple across-the-board decreases in debt service payments from prior debt issuances.

- Non-G.O. Debt Service (Certificates of Participation (COPs) and Component Unit Capital Leases) decreases by 16.8% mainly due to the final principal payments on Equipment COPs issued in June 2012 that occurred in FY 2023. This decrease is partially offset by \$3.0 million less in debt premium in FY 2024 used to offset interest expenses.
- A total of \$14.5 million in "off-budget" debt premium funding will be applied to offset CPI interest payments in FY 2024 (\$10.1 million to offset CPI Bonds interest and \$4.4 million to offset COPs interest for General Government equipment), compared to \$23.3 million in premium that was utilized to offset interest payments in FY 2023.
- \$8.0 million of debt premium is included as a funding source in the proposed FY 2024
 Capital Budget to support various Buildings projects, compared to \$28.1 million in premium in FY 2023.



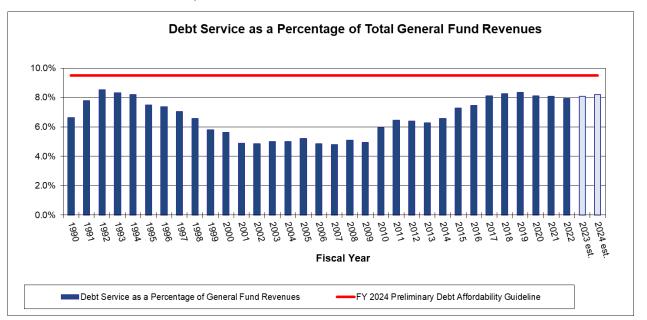
A history of debt service costs from FY 2020 through proposed FY 2024 follows:

	GENE	_	DEBT SERV	ICE*			
		(\$ in Tho	usands)				
	FY 2020 <u>Actual</u>	FY 2021 Actual	FY 2022 Actual	FY 2023 Approp	FY 2024 Budget	NET CHAI FY 2023 - FY Amount	
Debt Service (040)							
General Public Facilities Non-General Obligation Debt Pension Funding Bonds Total (Agency 040)	\$81,847 25,066 <u>21,113</u> <u>\$128,026</u>	\$84,757 24,925 <u>21,110</u> <u>\$130,792</u>	\$82,652 27,887 <u>21,102</u> <u>\$131,641</u>	\$79,495 31,024 <u>21,095</u> <u>\$131,614</u>	\$87,959 25,798 <u>21,088</u> <u>\$134,845</u>	\$8,464 (\$5,226) (\$7) <u>\$3,231</u>	10.6% -16.8% 0.0% 2.5%
Debt Service in Other Agencies							
Public Schools (035) Community College (033)	\$61,587 <u>11,783</u>	\$67,872 <u>13,909</u>	\$71,767 <u>13,923</u>	\$81,015 <u>13,765</u>	\$80,241 <u>14,291</u>	(\$774) \$526	-1.0% 3.8%
Total Other Agencies	<u>\$73,370</u>	<u>\$81,780</u>	<u>\$85,690</u>	<u>\$94,781</u>	<u>\$94,532</u>	<u>(\$249)</u>	-0.3%
Total General Fund	<u>\$201,395</u>	<u>\$212,572</u>	\$217,332	<u>\$226,395</u>	\$229,377	<u>\$2,982</u>	1.3%
*May not foot due to rounding							

DEBT GUIDELINES

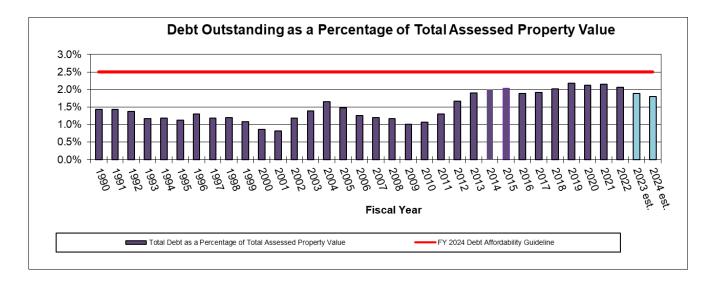
Debt Service

The Spending Affordability Committee's debt service guideline is 9.5% of General Fund revenues. Debt service related to Pension Obligation Bonds (POBs), the Metropolitan District, and Capital Leases is excluded from the guideline. The County remains in compliance with this guideline, at an estimated 8.2% for FY 2024. (Even when including the debt service paid with debt premium, the County would remain in compliance with this guideline, at an estimated 8.8% for FY 2024.)

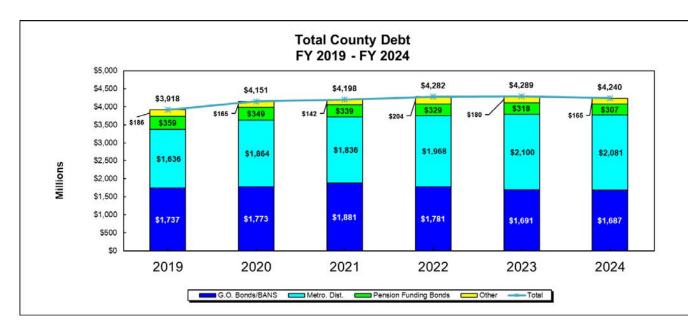


Debt

The Spending Affordability Committee's total debt outstanding guideline is 2.5% of total assessed property value. Debt related to Pension Obligation Bonds (POBs), the Metropolitan District, and Capital Leases is excluded from the guideline. The County remains in compliance with this guideline, at an estimated 1.8% for FY 2024. Total debt outstanding is decreasing in FY 2024, while the assessable property value continues to rise.



- The County's total outstanding debt (<u>including Metropolitan District and Pension funding debt</u>) by the end of FY 2024 is projected at \$4.2 billion, below the FY 2023 and FY 2022 level of \$4.3 billion. (See Exhibit below.)
- For FY 2024, the County's General Obligation debt is projected to remain level with FY 2023.
- The County's non-General Obligation debt (Certificates of Participation (COPs), Capital Leases) is projected to decrease by 8.4% mainly due to a decreased amount of equipment COPs debt, offset by an increase in Capital Leases debt.
- Pension funding debt is projected to decrease by 3.5%; Metropolitan District debt is projected to decrease by 0.9% in FY 2024.



- The County's most recent issuance of Consolidated Public Improvement (CPI) bonds occurred in March 2023 (\$30.0 million) at a true interest cost of 3.56%. Principal and interest payments from that issuance will begin in FY 2024. The issuance reflects new CPI debt to support projects for the following: Public Works (\$20.0 million), Agricultural Land Preservation (\$4.0 million), Waterway Improvements (\$4.0 million), and Community College (\$2.0 million).
- During the FY 2023 budget process, the Administration had estimated issuing \$30.0 million in new CPI debt FY 2023; by November 2022, the estimate had been increased to \$70 million. In February 2023, the Administration advised that the issuance of new CPI debt in 2023 of \$30.0 million in bonds as indicated above was lower than anticipated because actual cash disbursements in FY 2023 were lower than projected.
- The Administration advised that \$4.0 million in debt premium, net of underwriter's discount and issuance costs, was received from the March 2023 CPI bond issuance.
 The full amount of this debt premium is budgeted as revenue to the FY 2024 capital budget.
- The County anticipates issuing a total of \$122.0 million in CPI Bonds or BANs, representing new debt, during FY 2024 with principal and interest payments

anticipated to begin during FY 2025. The Administration advised that the decision to issue Bonds or BANS in FY 2024 will be determined at the time of the sale.

CPI PLANNED DEBT ISSUA (\$ Million)	ANCE - FY 2024
	Mar-24
	Bonds/BANs*
Consolidated Public Improvements (CPI)	
General Public Facilities	\$22.0
Schools	91.0
College	9.0
CPI Total	<u>\$122.0</u> *
Estimated Interest Rates	3.50%
* Bond or BAN issuance TBD.	

Authorized/Unissued Debt

- The most recent borrowing referendum, approved by the voters on November 8, 2022, included \$338,870,000 for various capital classifications. The funding was programmed in FY 2024 as part of the adopted FY 2023-2028 Capital Budget and Program.
- Authorization for approximately \$1.1 billion in yet-unissued debt remains from prior bond ordinances. (See table on page A-14.)
- The remainder of the Six-Year Capital Program plans a total of approximately \$666.9 million in G.O. debt funding (\$333.9 million planned in FY 2026 and \$333.0 million planned in FY 2028).

General Obligation Bonds – Unissued Balance (\$ M illions)			
Category	Current Unissued Balance		
Schools	\$645.3		
Public Works	160.3		
General Government Buildings	127.8		
Waterway Improvement Program	79.0		
Parks, Preservation & Greenways	42.8		
Refuse Disposal	23.7		
Community College	30.9		
Land Preservation	13.1		
Community Improvements	8.6		
Elderly and Affordable Housing	0.2		
Total	\$1,131.7		
¹⁴ Bonds are not actually issued until need	led to meet cash flow requirements.		

The Administration should be prepared to discuss:

• Best practices in capital budgeting, and why Baltimore County continues the practice of having such a large amount of authorization to issue debt on the books.

Appendix A

This appendix includes additional information provided by the Administration on the following budgeted FY 2024 capital projects and other relevant information:

205-Street Rehabilitation

<u>205P002 - Goucher Road Sidewalk Improvements</u> (\$375,000)

Project is for the replacement of nearly 2,000 linear feet of substandard, narrow, asphalt sidewalk and pedestrian ramps along the south side of Goucher Road from the intersection of Dulaney Valley Road to 400 linear feet east of Goucher College Drive. New sidewalk to be 5' wide, concrete and ADA compliant. Street lighting will also be provided. Goucher College to provide matching funds for full cost of the construction.

<u>205P505 -Pikesville Pedestrian Improvements</u> (\$1.5 million)

The Pikesville pedestrian improvements is the result of a Pikesville Walkability study that was performed in 2022. As a result, the study suggested several short-, medium- and long-term recommendations. This funding will be used to design and construct medium- and long-term recommendations of sidewalk improvements in multiple locations.

205P507 Traffic Safety Initiative and Studies (\$500,000)

The Traffic Safety Initiative and Study funding will be used to perform area-wide traffic studies in several communities to evaluate existing traffic/pedestrian patterns and areas for improvement. It will also be used to fund the Vision Zero Initiative to reduce the number of vehicular and pedestrian fatalities on County roads.

205P018 Honeygo Blvd/Cross Road Traffic Circle (\$2.0 million - FY23 Authorization) Project is not anticipated to begin construction until the spring of 2025 and be completed by summer of 2026. Fast tracking is not viable as land acquisition and utility relocation will be necessary. Typical timeframe for a project of this magnitude is 3-4 years from commencement of design to construction completion (i.e., 2-3 years for design, land acquisition and utility relocation and 1 year for construction). Timeframe can be condensed by minimizing submittals, expediting reviews and doing as many other concurrent activities as allowable.

209-Community College

<u>209P100 – Essex Campus Quad/Plaza Restoration and Development</u> (\$1.0 million) The purpose of the restoration and development of the quad/plaza on the CCBC Essex campus is to provide a space that is inviting and encourages the presence of students and allows them to spend some casual time while on campus. The current plaza is too harsh with failing concrete surfaces and stunted trees in raised planters.

Appendix A (Continued)

The former fountain, which has failed long ago, has been filled with dirt and repurposed as a planter.

The plan is to provide proper lighting on clear travel paths to building entries, especially the Library and College Community Center Buildings which are within proximity. The restoration will provide new seating areas to encourage interaction and learning with some seating to include protection from the sun or rain. The visual appearance of the plaza will be softened with landscaped plantings that coordinate well and provide visual appeal during 3 seasons of the year. This restoration will also provide a new activation feature which will be a sculpture or a new water feature that relates well to the campus aesthetic.

210 – General Government Buildings

210P036-Replace 200 cell locks at Detention Center (\$4.1 million)

The replacement of the locks is in the older part of the facility and as with everything, replacement becomes necessary as they have reached the end of their useful life. As such this is a security risk. The replacement is necessary to ensure security of both inmates and facility staff is maintained. These locks have a fairly long life cycle and will not be in need of replacement in for many years.

2<u>10P036-Public Safety Building (\$3.0 million) and Historic Courthouse (\$1.5 million)</u> Additional Funding EPC

Funds will be used on replacing equipment that would not fall under the EPC requirements because they would not have energy savings, but make sense to replace (due to end of life expectancy or amount of repairs) while we are doing other major projects. Combining both type of projects together, minimizes impact to the users and creates efficiency in replacement. Specific equipment replacements will be identified as we go through the design process with the vendor.

210P036-Chartley WIC Relocation Build-Out (\$2.3 million)

The current lease expires October 2023. Both PM and Health are still working on a location.

210P036-Bykota Senior Center Renovation (\$2.0 million)

Both PM and Aging are currently having internal discussion to prioritize and determine the scope of work that can be completed with this funding.

Appendix A (Continued)

<u>210P036-Liberty Family Resource Center – Renovations</u> (\$350,000)

With the volume of residents utilizing the facility and the variety of programming scheduled throughout the year, funding is being set aside to address repairs and renovations as necessary to accommodate the programing and enhance visitor experience at the facility. Property Management and Health will collaborate on identifying needs and scope of project.

<u>210P036 Hannah More Center Mechanical Upgrades – Design & Replacement</u> (\$1.3 million) &

Relocation – Sheppard Pratt from Hannah Moore (\$250,000)

This project is to upgrade the equipment in the mechanical room such as boiler, pumps, etc. We are currently at 60% design.

Relocation – Sheppard Pratt from Hannah Moore (\$250,000)

This is currently a county owned facility that is rented to Sheppard Pratt. They have decided not to continue to lease the space so PM requested this funding to provide some minor painting and other minor building repair to this facility until further assessment is complete to determine if there are any further needs.

210P036 Energy Audits - 2 buildings (\$150,000)

The Sustainability team is still narrowing down the final two locations. We are focusing on the larger buildings (over 35,000 square feet) that have high energy use compared to similar buildings of similar use which means there is a high likelihood of finding effective energy conservation measures as well.

The energy audits should identify energy conservation measures, estimated energy savings, estimated GHG reductions, estimated cost, and estimated return on investment. This would allow us to choose sensible pathways to reducing the energy use and GHG emissions for these buildings while also replacing equipment that is nearing the end of its useful life and reducing maintenance concerns. Information from the energy audits may also prove useful in leveraging newly available federal funds for energy efficiency projects.

210P701-Woodlawn Senior Center Expansion (\$2.6 million)

This request is to cover the additional funding needed to complete the project. Bids came in higher than originally anticipated due to market. This project was originally to be completed in August 2023, however with manufacturing steel delays we are working with the contractor to identify the new estimated completion date.

Appendix A (Continued)

Parks, Preservation, and Greenways

<u>212P307–Community Neighborhood/Park Development</u> (\$5.3 million)

This is a general "contingency" program whose purpose is to fund more significant park renovations/enhancements that may be needed, and are beyond the scope of what may be funded through 212P301. Additionally, this funding may be assigned to projects whose construction bids come in higher than the engineers' cost estimates.

<u>212P309 – Greenways/Stream Valleys/Trails Development</u> (\$300,000)

Project(s) not yet selected, but could include the Six Bridges Trail, Northeast Trail, Red Run Greenway Trail, Franklin Woodlands Trail, and/or East-West Trail. Funding will be combined with carry-over capital funds, and be used for cooperative projects with the Department of Public Works and Transportation (in which case the use of funds may be impacted by feasibility study and design timing, and the County's success in securing outside grant funding).

<u>212P601 - Park & Recreation Facility Acquisition (\$6.45 million)</u>

This is a general program that funds acquisition opportunities that arise throughout the year. Underway acquisitions would be funded with existing available funding, and additional acquisition projects not yet initiated will use existing and FY2024 funds. Due to the nature of acquisitions, where there is typically a need to take action when properties are on the market or available, there is not typically a list of possible acquisitions "waiting in the wings."

<u>212P301 – Multiple Sites – Parking Lot and Access Road Renovation Program</u> (\$1.5 million

This is a new program, and no existing site list is yet compiled. The Department of Recreation and Parks (DRP) and Property Management (PM) will convene to develop a project site list.

<u>212P307-Oregon Ridge Park Renovations and Enhancements</u> (\$4.3 million, in addition to \$5.8 million in prior authorized funds).

The \$4.3M is a backfill of prior Oregon Ridge funding that needed to be borrowed to fund projects that came in over their anticipated project cost. The total current project funding remains \$10.1M, which includes a \$100K State capital grant from FY2023. The Master Plan Draft has been completed and released to the public for review. A public input meeting is schedule for 5/24/23. Once we review public comments, we will be able to develop a timeline and projected total cost for this project. We are also in the process of procurement for a Master Trail Plan that will allow us to develop a timeline and total project costs for trail improvements.

Appendix A (Continued)

<u>212P307-Local Park Comprehensive Enhancement Program (</u>\$3.2 million, in addition to \$2.1 million in prior authorized funds)

FY2023 and prior funding in this program has been allotted or budgeted to Cox's Point Park, Merritt Point Park, Hamiltowne Park, Rockdale Park, Millers Island Park, and Sparks Park. Use of FY2024 funding to be determined, with potential sites to be prioritized.

<u>212P307 – Multiple Sites – Sports Courts Renovations</u> – (\$2.3 million) Sites slated for court renovation:

Job Name CD Glenmar Elem. School Rec. Center - Multipurpose Court Renovations 6 Kingsville Elem. School Rec. Center - Multipurpose Court Reconstruction 5 Timber Grove Elem. School Rec. Center - Multipurpose & Tennis Court Renovations 2 New Town Elem. School Rec. Center - Multipurpose Court Renovations 4 Woodbridge Elem. School Rec. Center - Multipurpose Court Renovations 1 3 Jacksonville Elem. School Rec. Center - Multipurpose Court Renovations Lutherville Elem. School Rec. Center - Multipurpose & Tennis Court Renovations 3 Seventh Dist. Elem. School Rec. Center - Multipurpose & Tennis Court Renovations 3 Logan Elem. School Rec. Center - Multipurpose Court Renovations 7 7 Gray Manor Park Soccer Court Renovation Fullerton Elem. School Rec. Center - Multipurpose Court Renovations 6 5 Chapel Hill Elem. School Rec. Center - Multipurpose & Tennis Court Renovations Southwest Area Park Tennis Court Reconstruction 1 Charlesmont Elem. School Rec. Center - Multipurpose Court Renovations 7 Harford Elem. School Rec. Center - Multipurpose & Tennis Court Renovations 5 7 Battle Monument School Rec. Center - Multipurpose Court Renovations Campfield Elem. School Rec. Center - Multipurpose Court Renovations 2 Oakleigh Elem. School Rec. Center - Multipurpose & Tennis Court Renovations 6 Seven Oaks Elem. School Rec. Center - Tennis Court Renovations 5 Glyndon Elem. School Rec. Center - Tennis Court Renovations 4 Riderwood Elem. School Rec. Center - Tennis Court Renovations 2 Dogwood Elem. School Rec. Center - Multipurpose Court Renovations 1 5 Loreley Community Center - Multipurpose Court Renovations

Appendix A (Continued)

<u>212P307 – Day's Cove Park Design and Development</u> (\$2.0 million – in addition to prior authorized funds of \$350,000)

Site development of this presently unimproved park will center upon a proposed disc golf course, with additional facilities and amenities likely to include a parking lot. R&P is currently in the design consultant procurement process. The prior authorized funds of \$350,000 are to be utilized for design, with the additional \$2M to be used for the construction phase.

212P307 – Regional Park Enhancements and Renovations (\$1.0 million)

This program was created as a result of a realization that the regional parks are aging, and in need of renovations and upgrades. Priority list to be developed.

<u>212P307 – Cheverly Road Park Site and Department of Recreation and Parks Headquarters</u> (\$1.0 million)

Design was temporarily halted as a result of the need for additional study and design funding. Design will begin shortly after the start of the new fiscal year, and is expected to take approximately one year to complete.

<u>212P307 - Northwest Regional Park Splash Pad/Sprayground</u> (\$2.0 million, in addition to prior authorized funds of \$250,000)

The County sought but did not receive Federal funding for development. While a rough concept was created, design has not yet occurred because of the unavailability of Federal funds. The new County funding will allow this project to proceed, with a timeline of design July 2023-July 2024 and Construction November 2024 to November 2025.

<u>212P307 - Cromwell Valley Park Enhancements</u> (\$2.0 million, in addition to prior authorized funds of \$3.4 million)

The design package was sent to the Maryland Department of Natural Resources (DNR) for review and approval, as required under the terms of the lease that applies to parts of the park. It is unknown how long the DNR project review process will take, or if redesign will be necessary as a result of comments. Currently design is expected to be completed 1/18/24. Construction expected to begin 10/10/24 with a 5/7/26 completion. DRP anticipates that the additional funding will allow the full project to proceed. The additional funding will allow for a more complete project, to include a significant upgrade to the "barnatorium" to enable it to be safely and effectively utilized for programs. The funds are also needed as a result of recent project bids often coming in higher than expected, due to market conditions.

Appendix A (Continued)

<u>212P307 – Banneker Historical Park Renovations and Enhancements</u> (\$2.0 million, in addition to prior authorized funds of \$3 million)

The additional State grant funding will combine with the existing State grant funding, allowing for both needed renovations to the existing structure, and the design and construction of a museum addition.

<u>212P307 – Marshy Point Park Pavilion and Utilities extension</u> (\$1.7 million, in addition to \$300,000 in prior authorized funds)

The original project scope has been expanded to include extensive utilities improvements and extensions, to serve such park facilities as animal enclosures, program spaces, the pier/dock, and canoe storage building (which is also used as a workshop).

<u>212P307 – Multipurpose Sports Complex</u> (\$400,000)

New State Aid from the most recent legislative session. Funds will supplement existing funding budgeted to the Western Hills Park Community Center. Discussions to occur to determine if this project will include a community center, or will be restricted to overall park renovations and enhancements.

<u>212P307 – Dunfield Regional Activity Center</u> (\$150,000)

New State Aid from the most recent legislative session. Unknown location at present, but could be at a site in the Parkville community.

<u>212P307 – Lake Roland Park – Falls Road Red Trail Parking Improvement</u> (\$750,000) Funds to be utilized towards corrective actions to improve safe access at the Falls Road end of the park's red trail.

<u>212P307 – Gerst Road Park Site Design</u> (\$600,000)

Funding for design of community/ neighborhood park at the former Bierman Property, on Gerst Road in Honeygo. Nature of proposed improvements to be determined through public input process.

<u>212P307 – Mount Vista Park Enhancements (\$2.8 million)</u>

Funding from anticipated agreement with Maryland Transportation Authority, in association with proposed land exchange on Raphel Road in Kingsville. Nature of park improvement to be determined through public input process.

212P307 – Holt Park Renovations & Enhancements (\$2.5 million)

This new State Aid funding supplements \$3M in State funds (through the Maryland Local Parks and Playgrounds Infrastructure program) received in FY23. Project scope is in the process of being identified.

Appendix A (Continued)

<u>212P307 – Cloverland Park Renovations and Enhancements</u> (\$2.0 million, in addition to \$250,000 in prior authorized funds)

This funding will be used to improve the existing cricket field at the park, and create a formal access road and parking lot, and associated minor enhancements.

<u>212P755 – Rosedale Park Accessibility Enhancements</u> (\$1.5 million, in addition to prior authorized funds of \$300,000)

Funding will be utilized to significantly improve accessibility at the park, which features a steep hillside by its main parking lot, as well as numerous recreation facilities not connected to sidewalks or paths.

212P307- Bedford Road Park Site Development (\$1.5 million)

The \$1.5M in funding is the present project budget. However, project scope has not yet been identified, and will be determined through public input process. The scope may affect the eventual project budget/cost.

<u>212P307 - Multiple Sites - Boat Ramp and Pier Renovation Program (Including kayak/canoe launches)</u> – (\$1.0 million, in addition to \$800,000 in prior authorized funds)

The list has not yet been developed. Formulation of a consultant contract to comprehensively evaluate the County's piers and boat ramps is presently underway. The consultant's findings will impact prioritization of work.

<u>212P601 – Parking and Recreation Facility Acquisition – Charles P. Crane Plant</u> (\$1.3 million in State Aid)

This is a State grant deriving from the recently completed State legislative session. The County is in the very early stages of exploring site acquisition, which would likely include funding from multiple revenue sources if the project proceeds.

213-Schools

213P672 – Site Improvements

Artificial turf fields are funded for Kenwood HS (\$1.3 million) and Parkville HS (\$1.4 million). Funding for these from State and County sources is from prior fiscal years. No additional turf projects are included for FY 2024. Additional high school fields will be considered in the future.

217-Land Preservation

217P002 - Rural Legacy - \$2,081,689 (State Grant) & \$460,000 (G.O. Bonds)

Appendix A (Continued)

\$2,081,689 (State Grant) will be used to purchase interests in real property from willing sellers, including fee estates, easements and other interests in real property for the preservation of land within the Coastal Rural Legacy Area. Also includes administrative, incidental, direct, or program compliance costs related to FY23 Coastal Rural Legacy Grant Agreement that are reimbursable to County.

\$460,000 (G.O. Bonds)- Protection of rural natural resources through the acquisition of development rights, easements or fee-simple interest in properties within any of the county's Rural Legacy Area and grant to support coordinated land trust efforts in support of County land preservation goals.

220-Fire Department Buildings

<u>220P069 - Catonsville Fire Station</u> (\$9.5 million, in addition to \$3.6 million in prior authorized funds)

Fire, PM, and Real Estate Compliance are working on finalizing a land purchase contract that will go to Council in early summer. There will be an 18 month lease back to the church while both Fire and PM start the design and permitting process. The design is estimated for completion 5/30/25 and then will go out to bid.

<u>220P046-Sparrows Point Fire Station and Police Substation</u> (\$9.0 million, in addition to \$16.0 million in prior authorized funds)

Fire, Police, PM are moving forward with a design and permitting process. Due to the complexity of the design, a timeline is being created.

230-Police

<u>230P021-Essex Precinct-Replacement</u> - \$4.4 million, along with \$200,000 in prior authorized funds-Please discuss the status and timeline for completion.

Both the Police and PM determined that they will be moving forward with a modern renovation of the existing facility to also incorporate a large addition with a second floor at this site. PM and Real Estate Compliance are also investigating some possible potential land acquisitions near the site for storm water management needs. The design is estimated for completion 10/8/24, then will go out to bid.

POTENTIAL BUDGET REDUCTIONS:

The proposed FY 2024 Capital Budget for CPI projects totals \$625.2 million, with two-thirds of the CPI projects supported by \$169.9 million in County General Fund PAYGO contributions to the Capital Budget. The projects on pages B-2 to B-7 include this discretionary non-recurring use of PAYGO funding. To the extent that the Council deems less funding than proposed to be necessary for these purposes, budget reductions would be viable.

PROJECT	GENERAL FUND PAYGO	
	FUN	DPAYGO
Storm Drains		
TS - Updated Support for GI Deployment Study	\$	625,000
EV Charging Station Equipment		600,000
Large Facility Tune Up		300,000
Comprehensive County plan for Electric Vehicle Supply Equipment		75,000
Storm Drains Total	\$	1,600,000
Streets and Highways		
Essex- South Marlyn Avenue		3,000,000
Rolling Road (Windsor Blvd to Liberty)		2,000,000
Contingency		2,000,000
DPWT Utilities Consolidation and Transportation Facility Creation - Fullerton/Brady		1,687,434
Pikesville Walkability Improvements		1,500,000
School Crossings - Raised Crosswalks School Safety		1,250,000
Improvements		
Complete Streets - Pilot Projects		1,000,000
County Wide Streetscape Maintenance		750,000
Pikesville Streetscape		600,000
Main Street Reisterstown Improvements/Repairs		500,000
Traffic Safety Initiatives and Studies		500,000
Windsor Mill Road Impovement Windsor Mill Road Widening, Phase 2		500,000
Edmondson Ave Improvements Walkability improvements	 	500,000
Westside Community Improvements Meadow Community Improvements Repairs		450,000
County-Wide Tree Removals		400,000
County-Wide LED Conversions		400,000
Goucher Road Sidewalk Improvements		375,000
County Wide Pedestrian Signal upgrades		300,000
Bike Lanes		300,000
Dolfield Blvd @ Tollgate Signal		300,000
Ebenezer Road Improvements (East of US 40 to Earls Road)		250,000
Ingleside Avenue		250,000
Wildflower Program		100,000
Old Bosley Road sidewalk limprovements		100,000
Towson Lighting Upgrades		50,000
Holabird Avenue and Wise Avenue Bike lanes		10,500
	\$	19,072,934

PROJECT	GENERAL	
	FUND PAYGO	
Bridges, Culverts, and Grade Separations	<u> </u>	
Acrow Panel Bridge Repairs	300,000	
Bridges, Culverts, and Grade Separations Total		
Bridges, Carverte, and Crade Ceparations Total	000,000	
Refuse Disposal		
Contingency	575,00	
Refuse Disposal Total	\$ 575,000	
General Government Buildings	+	
Contingency	12,921,00	
Purchase of 305 Washington Avenue	6,000,000	
Board of Elections Construction	4,673,15	
Replace 200 Cell locks	4,072,218	
Dundalk Community Center Pool Repairs	3,000,000	
Enterprise Workday Implementation	2,684,57	
Woodlawn Senior Center Expansion	2,600,00	
Chartley WIC Relocation Build Out	2,250,00	
Public Safety Building Front Entry PH II Repair Entry Concrete and	2,122,00	
Drainage	, ,	
Bykota Senior Center Renovation	2,000,000	
Dundalk Center Replace Boilers, BAS and Pool HVAC Unit	1,500,00	
Dumbarton House Repair - Foundation, Roof, Walls, Windows and	1,500,000	
Doors (historic)		
Drumcastle Government Center - Modernize 3 Elevators	1,500,00	
Jacksonville Senior Center - Design	1,400,000	
Glen Arm - Replace Roof over Sign & Signal and EOM	1,354,049	
Hannah More Center - Mechanical Upgrades - Design &	1,200,000	
Replacement		
Buildout and Renovation of Gilroy at old Board of Elections Space and 911 UPS Replacement	1,179,38	
Public Safety Building Red Cube Emergency Repair	1,000,000	
Double Rock Maintenance Shop - Upgrade Showers and	1,000,000	
Restrooms	1,000,00	
EV Charging Stations Design - Gilroy and Randallstown and 10	949,00	
Joppa - Construction - Equipment		
Woodlawn Police Replace Roof	930,34	
Banneker Museum - Façade and Roof Repairs	908,26	
PAI- Land Use Regulatory Automation Permits and Inspections	762,00	
Content Management Systemgov sites	752,00	
Broadband Fiber Sustaining Engineering FY24	750,00	

(General Government Buildings - Continued)

PROJECT	GENERAL
	FUND PAYGO
Public Safety Projects (Public Safety Sustaining Engineering FY24)	750,000
Digital Record Conversion	750,000
Broadband Fiber FY24	750,000
Cyber Security	705,000
Workday Implementation Phase II	705,000
Detention Center Four Chiller Replacements (Kenilworth and York)	675,879
Intercom & Cameras System Upgrade/Setup/Installation.	545,000
BCPL - Comprise Replacement Implementation	500,000
Replace Public Health Record System	500,000
e-Gov	500,000
Public Safety Building - Replace Exterior Cracked or Leaking Glass	· ·
Circuit Court Jury Assembly Room Construction	450,993
Electronic Doors Upgrade/Installation	450,000
North Point Government Center Boiler Rental	440,000
County Office Building DPWT - Room Renovations	408,703
Pikesville Library - Modernization	400,000
Human Resources - Elevator Modernization	325,000
County Office Building Elevator Replacement Machine Equip &	302,000
Cable	,,,,,,
Public Safety Building - Replace L11 AHU (5) and Hood Ex Fans	300,000
BCPL - Study Room AV Equipment	290,000
North County Senior Center - Design	285,000
AMS - Asset Management	275,000
Public Safety Building (PSB) Replace 2 Main AHU's & Precool Coils	· ·
Relocation - Sheppard Pratt from Hannah More	250,000
Renovation - 305 Washington Avenue New Property	250,000
Reconstruct Front Lobby and Electrical Upgrades.	250,000
Replace Current Towson UPS with New Dual UPS System	224,514
Appraisals Countywide	200,000
EstablishTTwo Negative Pressure rooms: 1 - EFRC location;1	200,000
Woodlawn.	
BCPL - Multilingual Kiosks	190,000
Repair Ccontrol Panels. Software Upgrade/Setup/Installation	165,000
Historic Courthouse - Paint Cupola and Exterior	150,000
Multiple Locations BGE Incentive Upgrades	150,000
Hydes Road Highway Shop Rreplace Septic System	150,000
Energy Audits - Two Buildings	150,000

(General Govenrment Buildings - Continued)

PROJECT	GENERAL
	FUND PAYGO
Enterprise - Grant Management Software	150,000
Fleming Senior Center - Various Improvements	150,000
Auctioning of Perry Hall Mansion	125,000
Circuit Court Replace Storefront Bosley Entrance, Plaza Revolving	125,000
Door	
Jefferson Building - Housing Renovation - Furniture and	120,000
Relocation	
External Surveillance Camera Upgrade	105,000
Randallstown Community Center Replace Gym Lights	100,000
Drumcastle Upgrades Carpet & Painting	100,000
Ateaze Senior Center - Replace RTU and Heat Pumps	86,000
Woodlawn Swing Space	84,000
DEI & Police Acct. Board at Jefferson Building	80,000
Courthouse Water Fountain Replacement	77,000
Woodlawn Health New Exterior Signage	75,000
Catonsville Fire MDE Reporting	40,000
Essex Senior Center Replace Roof over Lobby	35,000
Gilroy Facility Light Improvements and Security Cameras	25,000
Dishwasher Replacement - Site Work	16,519
Government Reform and Strategic Initiatives(GRSI) Space Plan	10,000
Reconfigure Office Space	
Jefferson Building Replace Stairwell Ceiling	8,000
Historic Courthouse - Replace Fire Alarm Control Panel	4,737
General Government Buildings Total	\$ 73,911,331
Parks, Preservation, and Greenways	
Community and Neighborhood Park Development - General	3,500,000
Local Park Comprehensive Enhancement Program	3,000,000
-	0.500.000
Park and Recreation Facility Acquisition - General (contingency)	2,500,000
Multiple Sites – Sport Court Renovations	2,250,000
Cloverland Park Renovations and Enhancements	2,000,000
Northwest Regional Park Splash Pad/Sprayground	2,000,000
Day's Cove Park Design and Development	2,000,000
Cromwell Valley Park Enhancements	2,000,000
Marshy Point Park Pavilion and Utilities Extension	1,700,000
Multiple Sites – Parking Lot and Access Road Renovation Program	1,500,000
	.,000,000
Bedford Road Park Site Development	1,500,000
Rosedale Park Accessibility Enhancements	1,500,000

(General Government Buildings - Continued)

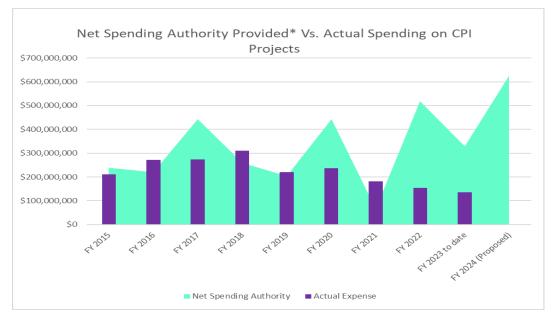
PROJECT	GENERAL
	FUND PAYGO
Multiple Sites - Large Scale Ball Diamond and Athletic Field	1,200,000
Refurbishment	, ,
Multiple Sites - Regional Park Enhancements and Renovations	1,000,000
Cheverly Road Park Site and Department of Recreation and Parks	1,000,000
Headquarters	
Multiple Sites - Boat Ramp and Pier Renovation Program (Including	1,000,000
kayak/canoe launches)	
Multiple Sites - Ball Diamond Delipping and Maintenance	900,000
Athletic Field, Diamond, and Lighting System Renovations -	800,000
General (contingency)	·
Lake Roland Park - Falls Road Red Trail Parking Improvement	750,000
Gerst Road Park Site Design	600,000
Fort Howard Park Renovations and Enhancements	600,000
Middle River Middle School Rec. Center Field Lighting Conversion	550,000
Lurman Woodland Theater Renovations and Enhancements	500,000
Lake Roland Park - Parking Repairs	500,000
Eastern Baltimore County Exercise Pavilion and Stations	400,000
Multiple Sites - Gymnasium Floor Replacement/Upgrade Program	350,000
	,
Southeast Regional Rec Center Field Surface Replacement	300,000
Multiple Sites - Shade Structure Installation Program	300,000
Multiple Sites - Drinking Fountain Replacement Program	275,000
Miami Beach Park Drainage Renovations	250,000
Multiple Sites - Security Camera and Alarm Program	250,000
Linover Park Field Lighting Construction	250,000
Multiple Sites – Acquisition Site Structure Demolition Program	250,000
Accessibility Renovations and Enhancements - General	200,000
(contingency program)	
Multiple Sites – Backstop, Safety Fence, and Player Bench	200,000
Renovations	
Banneker Community Center Field Lighting Conversion	150,000
LED Lighting Conversion Program	150,000
Parks, Preservation, and Greenways Total	\$ 38,175,000
Schools	
Towson HS - Replacement School	5,020,545
NW Area CTE School	2,000,000
SE Area New/Add/Renovate Design	2,000,000
Towson HS - Comfort Station	100,000
Schools Total	\$ 9,120,545

PROJECT	GE	ENERAL
	FU	ND PAYGO
Community Improvements		
Security Square Mall		5,000,000
Housing Opportunities		3,300,000
Pikesville Armory Foundation		3,000,000
Western Golf Association		2,000,000
Natural History Museum		500,000
National Aquarium		350,000
West Baltimore County Redevelopment Authority		250,000
JCC/Baltimore Jewish Council		250,000
Irvine Nature Center		250,000
Randallstown Y Swim center		250,000
Hippodrome		100,000
Land Preservation Trust - Shawan Downs		100,000
Glenn L. Martin Aviation Museum		100,000
Community Improvements Total	\$	15,450,000
Fire Department Buildings		
Grants to Volunteer Companies for Medic Unit Replacement		1,750,000
Fire Department Buildings Total	\$	1,750,000
Waterway Improvement Fund		
Shaws Discovery Living Shoreline Stabilization		2,100,000
Patapsco Tributary @ Victory Drive Stream Restoration		2,000,000
Stormwater Floating treatment Wetlands, SW Pond Maintenance		1,000,000
1000 Street Trees		625,000
Back River Surface Water Midge Control		532,504
Stream & Shoreline Project Cost Overages		500,000
Waterway Improvement Fund Total	\$	6,757,504
Police Department Buildings		
Support Operations Division Facility Replacement		3,200,000
Police Department Buildings Total	\$	3,200,000
Grand Total	\$	169,912,314

TOPICS FOR DISCUSSION:

1. Capital Budgeting and Spending

The proposed FY 2024 Capital Budget is the largest in County history. It totals \$1.4 billion, including \$625.2 million for CPI and \$751.4 million for Metropolitan District (Metro) projects. The following chart shows the proposed \$625.2 million for CPI projects for FY 2024 (highest "peak" of the green shading). For years prior to FY 2024, the green shading reflects net spending authority provided each fiscal year (appropriations less any liquidations or future-year reallocations). The blue bars represent actual spending on CPI projects each fiscal year. Over the FY 2015 – FY 2018 period, annual spending averaged more than \$267 million per year. More recently, from FY 2019 – FY 2022, annual spending has averaged less than \$200 million per year.



*Reflects Appropriations, less liquidations and future-year reallocations Source: County Financial System, as of 5/10/2023 for years prior to FY 2023, and 5/14/2023 for FY 2023

The Office should be prepared to discuss:

- The County's capital spending needs and plans, noting how much average annual spending is likely to be over the next several years, and explaining how these costs will be funded; and
- Reasons why the spending trend has been lower in recent years.

2. Funding for School Construction Needs

The proposed FY 2024 Capital Budget for Schools totals \$211.9 million, comprised of \$9.1 million in General Fund PAYGO, \$200 million in General Obligation (G.O. bonds), \$2.7 million in Reallocated G.O. Bonds, and \$75,000 in State grants. The remainder of the Six-Year Capital Program (FY 2025 to FY 2029) plans a total of \$400.0 million in County G.O. bonds for Schools projects.

In addition, the Interagency Committee on School Construction (IAC) has approved a total of \$70.6 million in State School Construction funding for its FY 2024 Capital Improvement Program for Baltimore County, which includes funds through the State's existing Capital Grant Program for Local School Systems with Significant Enrollment Growth or Relocatable Classrooms (EGRC) of \$7.9 million and \$6.5 million, respectively from FY 2023 and FY 2024 authorizations. Notably, this amount excludes funding from the Built to Learn Act (BTLA), which is approved on a rolling basis. The County is currently eligible to receive \$357 million in new school construction funding over several years through the BTLA. To date, multiple Baltimore County school construction projects have been approved. Funding of BTLA projects is subject to the same IAC eligibility requirements as the State's Capital Improvement Program, including construction costs per square foot, per-student area allocations, and state-local cost share percentages. For Baltimore County, the State cost-share percentage is 61% for FY 2023 and FY 2024. However, there are formulas that are used in the computation, which could affect the actual percentage for a given project on a case-by-case basis.

In addition, during FY 2023, BCPS was approved for \$4.2 million through the State's Healthy School Facility Fund (HSFF), to be utilized for various air conditioning projects. BCPS anticipates receiving another round of HSFF funds in FY 2024, with a final amount to be determined.

In FY 2023, BCPS received an \$80.0 million State Capital Pass-Through Grant (PTG) for school construction projects. PTG funds are statutorily required to be allocated as block grants to Local Education Agencies (LEAs) with minimal oversight by the IAC. The funds cannot be used to replace the local share of projects that have received funding from other IAC programs but may be combined with other State funded projects so long as the appropriate local match requirements are met. In its May 2023 meeting, the IAC approved \$80 million in allocations for various Baltimore County school replacement, addition, and renovation projects, which are discussed in

further detail on page C-8.

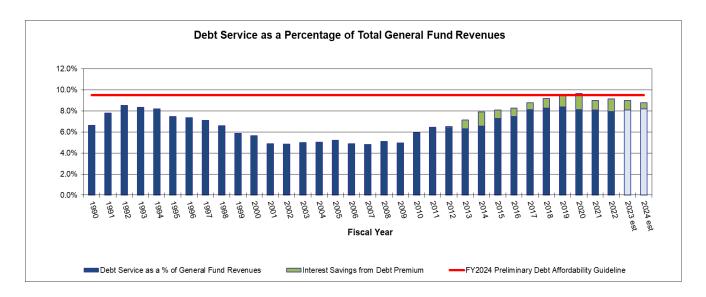
Recommendations from the Multi-Year Improvement Plan for All Schools (MYIPAS) released in July 2021 included a total of \$2.5 billion in school construction spending over the next 15 years to fund improvements to every school in Baltimore County.

The Administration should be prepared to discuss:

- The County's plans to meet the MYIPAS funding recommendations, including how much additional State funding is anticipated;
- Whether the MYIPAS recommendations are based on enrollment projections that take into account all the residential development that has been approved but not yet constructed, and if not, how the County will balance funding for future unanticipated overcrowding issues with funding of the MYIPAS recommendations; and
- The amounts needed over the next several years to meet the required State match for BTLA projects.

3. Debt Premium

As noted in Section A of this budget analysis, the proposed FY 2024 debt service stands at 8.2% of estimated General Fund revenues. Without the inclusion of debt premium (which is applied "off budget" to reduce interest costs as is the County's practice), the guideline would stand at 8.8% based on current estimates. As reflected in the chart below, since FY 2013, the County has consistently utilized debt premium to reduce interest costs and suppress the County's debt service level.



Bond premium is paid to the County in exchange for higher interest rates on the County's debt; the County uses bond premium to pay the first interest payments on the bonds or capital projects. For FY 2023, a total of \$14.5 million in "off-budget" debt premium funding will be applied to offset CPI interest payments in FY 2024 (\$10.1 million to offset CPI Bonds interest and \$4.4 million to offset COPs interest for General Government equipment). An additional \$4.0 million of premium from the March 2023 bonds issuance will be used to offset capital project costs in FY 2024.

The Spending Affordability Committee has recommended that the County discontinue its reliance on debt premium in covering its debt service interest costs. As interest rates continue to rise, the amount of bond premium that reasonably can be obtained has diminished.

The Office should be prepared to discuss at what point the County will have a fiscally sustainable plan to move toward budgeting the full cost of debt service payments without reliance on bond premium.

4. Equipment Financing

On February 22, 2022, the Council approved Resolution 11-22, authorizing the County to enter into a Conditional Purchase Agreement not to exceed \$100.0 million to finance the cost of various equipment purchases. The resolution also authorized the County to execute related documents and to sell related Certificates of Participation (COPs). The County sold the \$100.0 million in COPs in March 2022. As of April 28, 2023, \$16.4 million had been expended for equipment under this agreement. The Administration advised that it does not expect to enter into a new Conditional

Purchase Agreement in FY 2024. The Administration further advised that funds from the 2016 Equipment Fund were used to make interest payments in the Debt Service program to close out the fund, generating a projected FY 2023 reversion of \$721,258 from the Debt Service program to the General Fund.

The Office should be prepared to discuss the equipment purchases anticipated over the next fiscal year, and whether the availability of ARPA funds has offset the need for incurring any equipment financing costs.

5. Resilience, Energy and Sustainability Projects

The proposed FY 2024 Capital Budget includes the following Resilience, Energy and Sustainability Projects:

- Turner Station Updated Support for GI Deployment Study (\$2,100,000 includes \$1,482,900 in Federal/State Aid)
- Resilience Sustainability Contingency Funding (\$619,300)
- Draining Infrastructure Condition Assessment (\$200,000)
- Storm Drain Asset Mangement Draining Network Capacity Assessment (\$200,000)
- Green & Gray Infrastructure Deployment (\$180,700)
- Comprehensive County Plan for Electric Vehicle Supply Equipment (\$75,000) and
- Electric Vehicle Charging Station Equipment (\$600,000)
- Large Facility Tune Up (\$625,000)
- Energy and Sustainability Contingency Funding (\$200,000)
- Rural Reforestation (\$650,000)
- Long-term Reforestation Maintenance (350,000)
- 1000 Street Trees (\$625,000)
- Reforestation Projects (\$150,000)
- Operation Re-tree Program (\$500,000 State Aid)

Turner Station Updated Support for GI Deployment Study: Grant funding through the National Fish and Wildlife Foundation to further the planning started by the Army Corps of Engineers associated with the flooding at Turner Station. The Corps provided several different options, and this funding will be used to assess viable implementation options with a focus on green infrastructure.

Comprehensive County Plan for Electric Vehicle Supply Equipment: Evaluation of the electrical capacity and feasibility of installing chargers at a variety of County facilities. The Administation advised that Baltimore Couny Executive Order 2021-024 calls for electrifying 10% of the County's passenger vehicles and light-duty trucks and installing the necessary charging infrastructure to support these vehicles by 2030. The funding will be used to engage a consultant with expertise in Electric Vehicle Supply Equipment site evaluation, station siting, and vehicle transition planning. The assessment will help the County to align infrastructure siting/installation with vehicle replacement budgeting/scheduling to set and meet realistic annual targeted goals. The consultant will perform site assessments for up to 50 facility locations, which may include existing fueling sites, fire stations, and other locations.

Electronic Vehicle Infrastructure and Charging Station Equipment: Charging equipment, network, and design and construction costs for Electrical Vehicle Supply Equipment integration. The additional funding also provides for potential State and federal grant matching requirements for Electric Vehicle Chargers. The Administration advised that there are 15 County Electric Vehicle Charging Stations - BGE owns, operates, installs and maintains the chargers. The stations are intended for public use but can also be used by the County fleet. Below is the location of each existing charging station:

- o Essex Park and Ride: Two level II chargers with four level II ports
- Randallstown Community Center. One level II charger with two level II ports; two DC Fast chargers with two DCFC ports
- Meadowood Regional Park: Two level II chargers with four level II ports
 Arbutus Library/Senior Center: Two level II chargers with four level II ports; two DC

 Fast Chargers with two DCFC ports
- Sollers Point Multipurpose Center. Two level II chargers with four level II ports; two DC Fast Chargers with two DCFC ports.
- o Carney Park and Ride: Two level II chargers with four level II ports.
- Cockeysville Library: Two level II chargers with four level II ports; two DC Fast Chargers with two DCFC ports.
- Honeygo Run Regional Park: Two level II chargers with four level II ports; one DC Fast charger with one DCFC port.
- Drumcastle Government Center: Two level II chargers with four level II ports; two DC Fast Chargers with two DCFC ports.
- Public Safety Building: Two level II chargers with four level II ports.
- o Perry Hall Library: Three level II chargers with six level II ports.
- o Reisterstown Library: Two level II chargers with four level II ports.
- o Jacksonville Senior Center. Three level II chargers with six level II ports.

- Reisterstown Senior Center/Hannah More Health Center. Three level II chargers with six level II ports.
- Catonsville Library: Two level II chargers with four level II ports. Note: chargers temporarily inactive due to construction project.

Additional planned locations for electric vehicle charging stations include:

- Vehicle Operations and Maintenance facilities in Randallstown and Hunt Valley: two DC fast charging Stations and two Level II charging stations by 8/16/2023.
- New Middle River Recreation Activity Center
- New Sparrows Point Recreation Facility
- o New Rosedale Recreation Activity Center
- o Woodlawn Senior Center

Large Facility Tune Up: Evaluations of facility systems and implementation of cost-effective measures targeted to reduce energy consumption and improve facility operations at the Eastern Family Resource Center and the Jefferson Building. The FY 2024 funding will cover the BGE incentive program matching requirement (\$50,0000 per building) and any additional costs for implementation measures that have a simple payback period greater than 1.5 years identified in the planning and investigation phases.

1,000 Street Trees: For tree plant replacements throughout the County. DPWT removes street trees under the County's Roadside Street Tree Permit. DEPS will be replacing some of those trees in FY 2023 in support of the Roadside Tree Permit and the County's 2013 Tree Canopy Goals. Street trees removed under other programs may also be replaced under this initiative.

Operation Re-tree Program: These funds will be used to expand the County's Tree Equity Program. This tree planting program prioritizes street trees and front yard trees in densely populated neighborhoods with low income and low tree canopy.

1,000 Street Trees: For tree plant replacements throughout the County. DPWT removes street trees under the County's Roadside Tree Permit and the County's 2013 Tree Canopy Goals. Street trees removed under other programs may also be replaced under this initiative.

The Administration should be prepared to provide an update on the County's ongoing sustainability projects and its new initiatives.

6. Senior Center Projects

The proposed FY 2024 Capital Budget includes \$4.8 million for senior capital improvements, including:

Woodlawn Senior Center Expansion (additional \$2.6 million): The Administration advised that bids came in higher than originally anticipated due to market conditions and the additional funding is needed to complete construction. The estimated completion date is TBD.

Jacksonville Senior Center Design (additional \$1.4 million): Prior authorized funding of \$350,000 was used to conduct a feasibility study to determine the best approach to meeing programming needs, which recommended that a new senior center be built behind the existing building. The additional funds will be for the full design and permitting of the new senior center. The Administration advised that it usually takes approximately 14 months to complete a full design and go through permit review.

North County Senior Center Design (additional \$285,000): Prior authorized funding totals \$3.0 million. The Administration advised that the land purchase and other associated costs totaled \$1.0 million, and the balance of the prior authorized and additional FY 2024 funding will be utilized to develop a full design and permitting of the new senior center. In FY 2025, the Administration will request funding for construction.

The Administration should be prepared to provide an update on the County's senior center projects.

7. General Government Buildings Projects

The proposed FY 2024 Capital Budget includes \$79.8 million under the New Buildings, Repair, Renovations, and Minor Additions bulk project, including the following projects:

Bykota Senior Center Renovation (\$2.0 million): TBD – Both Property Management and the Department of Aging are currently in discussion to prioritize and determine the scope of work that can be completed with this funding.

Relocation-Sheppart Pratt from Hannah Moore (\$250,000): Sheppard Pratt has decided not to continue the lease of this County-owned facility. Property Management will use the funding for minor painting and building repair until an assessment is performed to determine further needs.

Purchase of 305 Washington Avenue (\$6.0 million): Purchase of a 6-story building with underground parking to use as general County government office space in Towson.

Board of Elections Construction (\$4.7 million): Build-out costs for construction, furniture, OIT, and moving expenses associated with the lease of property at 5 Crossing Way in Owings Mills to house the Board of Elections offices and warehouse.

Dundalk Community Center Pool Repairs (additional \$4.1 milion)

Chartley WIC Relocation Build-Out (\$2.3 million): To house the WIC program. The current lease expires in October 2023.

The Administration should be prepared to discuss these projects.

8. Waterway Improvement Fund Projects

The proposed FY 2024 Capital Budget includes \$2.5 million under the Stormwater Planning & Monitoring bulk project, including the following projects:

- Back River Surface Water Midge Control (\$825,000 additional)
- Pleasure Island & Shallow Creek Dredging (\$380,000)
- Watershed Association Grants (\$340,000)
- Education/Outreach (\$264,000)
- SWAP/TMDL Implementation Plans Review and Revision (\$250,000)
- Gwynns Falls Trash Wheel (\$100,000)
- Biological, PBC Trackdown, and TMDL Monitoring (\$228,504)
- Monitoring Equipment (\$25,000)

Back River Surface Water Midge Control: For aerial midge suppression treatments on upper Back River. The FY 2024 appropriation level of \$825,000 is expected to continue until DEPS monitoring determines that fewer treatments are required. The Administration advised that the appropriation may increase should the Maryland Department of Agriculture discontinue paying 50% of treatment costs.

The Administration should be prepared to discuss these projects.

9. Parks Projects

The proposed FY 2024 Capital Budget includes \$6.0 million under the Athletic Field Construction/Renovation bulk project, including the following projects:

- Multiple Sites Large Scale Ball Diamond and Athletic Field Refurbishment (\$1.2 million)
- Athletic Field, Diamond, and Lighting System Renovations <u>Contingency</u> Funding (\$1.0 million)
- Multiple Sites Ball Diamond Delipping and Maintenance (\$900,000)
- Linover Park Field Lighting Construction (\$700,000)
- Multiple Sites Backstop, Safety Fence, and Player Bench Renovations (\$600,000)
- o Banneker Community Center Field Lighting Conversion (\$550,000)
- Middle River Middle School Rec Center Field Lighting Conversion (\$550,000)
- Southeast Regional Rec Center Field Surface Replacement (\$300,000)
- LED Lighting Conversion Program (\$150,000)

Multiple Sites – Large Scale Ball Diamond and Athletic Field Refurbishment

The Administration noted that a list is to be generated after consultation with staff on conditions and use needs. In some cases, fields and diamonds need to remain in use as a result of other fields/diamonds in the community being shut down as a result of school projects that impact their availability.

Multiple Sites – Ball Diamond Delipping and Maintenance

The Administration provided the following list of site locations, which is subject to change:

Site	# of diamonds	CD
Aero Acres	1	6
Arbutus ES	4	1
Back River Center	2	7
Baltimore Highlands ES	3	1
Bear Creek Park	2	7
Chase Elementary	2	6
Church Lane	3	4
Double Rock Park	3	6
Edgmere	2	7
ERP	6	7
Featherbed Lane ES	2	4
Gough Park	2	5
Grange Elem	2	7
Hampton Elementary	2	3
Hebbville ES	2	4
Loch Raven Center	3	6
Mars Estates	2	7
Merritt Point Park	2	7
Northpoint Gov CNT	4	7
Oakleigh Elem	4	5
Owings Mills ES	1	4
Perry Hall ES	2	5
Pine Grove ES	2	6
Powhatten ES	2	4
Randallstown ES	3	4
Warren ES	3	3
Warren Place Park	3	3
Western Hills	5	1

10. Construction Costs

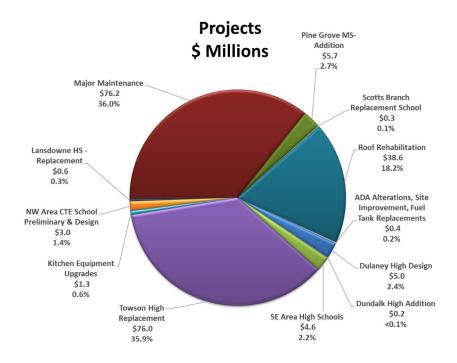
The County's capital projects continue to be impacted by rising construction costs due to current market conditions, including supply chain issues, labor shortages, inflation, and higher materials costs. The Office of Budget and Finance advised that additional County funds are included in the proposed FY 2024 Capital Budget for several major school construction projects due to rising costs. In addition, the Department of Recreation and Parks advised that for many of its capital projects, previously authorized funds in prior capital budgets needed to be reallocated to more imminent jobs in order to cover increased anticipated costs based on market conditions, including significantly higher material costs, revised/expanded scopes, and the application of the County's new wage requirements.

The Office should be prepared to discuss:

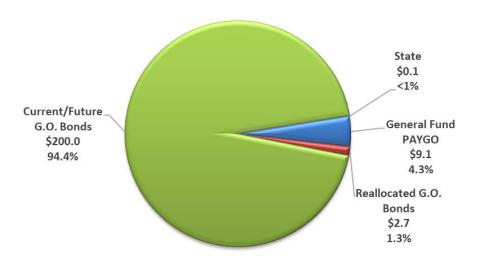
- Any plans/strategies to mitigate the impact of rising construction costs on the FY
 2024 Capital Budget and Program; and
- Its rationale for appropriating to bulk projects rather than more specific ones.

CAPITAL BUDGET SUMMARY:

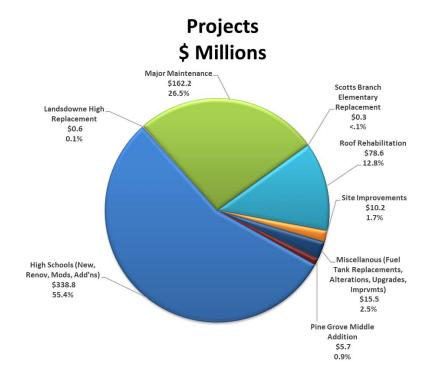
The proposed FY 2024 Capital Budget for Schools projects totals \$211.9 million; uses and sources of this funding follow.

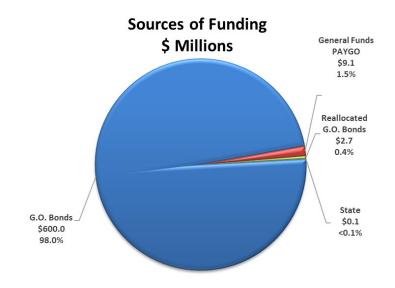


Sources of Funding \$ Millions



The proposed six-year Capital Program for Schools projects totals \$611.9 million; uses and sources of this funding follow.





Below is an update of the status of major school construction projects in process:

School	Status of Construction	Anticipated SY for completion
Red House Run ES – replacement	39% Complete	January 2024
Summit Park ES – replacement	45% Complete	January 2024
Bedford ES – replacement	18% Complete	August 2024
Nottingham Site MS – new	45% Complete	August 2024
Deer Park ES – replacement	Bid Phase	August 2025
Pine Grove MS – renovation/addition	38% Complete	August 2025
Lansdowne High - Replacement	1% Complete	August 2026
Scotts Branch ES – replacement	In Design	TBD
Towson High – Replacement	In Design	TBD
Dulaney High – Replacement	In Design	TBD
Dundalk High/Sollers Point Tech – Addition	In Design	TBD
NW Area CTE School	Investigating Sites	TBD

TOPICS FOR DISCUSSION:

1. School Construction Planning

On March 16, 2020, the Council approved a contract with Cannon Washington, Inc. (Cannon) to conduct a comprehensive facilities assessment and to develop a multi-year improvement plan for all Baltimore County Public Schools (MYIPAS). MYIPAS included two phases: Phase I (High Schools) recommendations were released on September 29, 2020; and Phase II (all schools) recommendations were released on July 13, 2021.

MYIPAS final recommendations provided for a total of \$2.5 billion in school construction spending that included:

- Renovations or expansions for all school buildings over the next 15 years (calculated using projected County and State funding known/anticipated at that time);
- Completing all "legacy projects" (capital projects already fully funded for design and/or construction by the County);

- Additions and redistricting to bring capacity utilization down to 100% by 2026;
- Select Educational Strategy projects, including focused stakeholder outreach for a new Northeast High School versus additions and for a new Sparrows Point Middle, grade reconfiguration, magnet program expansion, and CTE improvements;
- Prioritized Renovations and Enhancements, including grade reconfiguration, magnet program expansion, and CTE improvements, and consolidation options;
- Select special and alternative education projects; and
- Expansion of Pre-K in alignment with the Blueprint for Maryland's Future.

On February 1, 2021, the County approved the first amendment to the contract, increasing the maximum compensation to enable the contractor to complete the facility condition data collection work and to incorporate a redesign/scope expansion of the community input/stakeholder process. On February 7, 2022, the Council approved a second amendment to the contract to extend the term and increase the compensation to incorporate additional services related to the comprehensive facilities assessment and MYIPAS. The contract amendment enabled Cannon to provide additional analysis and calculations related to initiatives included in the Blueprint for Maryland's Future legislation, including expanded Pre-K, CTE, and community schools. On September 6, 2022, the Council approved a third amendment to the contract to extend the contract term and to increase compensation by approximately \$2.0 million to \$3.3 million to conduct a comprehensive facility condition assessment of all Countyowned and maintained facilities (e.g., police and fire stations, senior centers, multi-purpose facilities). The contract expires January 15, 2024. The County's financial system indicates that as of May 6, 2023, the County has spent \$1.3 million for BCPS-related services (out of a total project cost of \$1.4 million) and \$695,000 for the comprehensive facility condition assessment (out of a total project cost of approximately \$2.0 million.

The Administration should be prepared to discuss the FY 2024 funding priorities as they relate to the MYIPAS recommendations, and the additional services remaining to be provided by Cannon under the amended contract.

The Administration and BCPS should be prepared to discuss what is planned or envisioned and the anticipated timeframes for the above-mentioned projects.

2. State School Construction Funding for Baltimore County

The Interagency Committee on School Construction (IAC) is an independent commission within the Maryland State Department of Education (MSDE). The IAC is responsible for the management and administration of construction programs for local education agencies (LEAs). The Capital Improvement Program, Enrollment Growth and Relocatable Classroom (EGRC) Supplemental Grant program, Health School Facility Fund (HSFF), and Aging Schools Program (ASP) are considered part of the State's traditional public school construction program. Additionally, the IAC approves funding for the Pass-Through Grant program and Built to Learn Act (BTLA). A summary of these construction programs is provided below.

Capital Improvement Program (CIP)

The CIP provides State funding for eligible new, replacement, and capital maintenance (or systemic) public school constructions projects approved by the IAC. For FY 2024, the IAC has approved \$56.1 million in new authorization for 17 Baltimore County school construction projects through the CIP program. In addition, the IAC approved local planning (LP) for Dulaney High, which commits the State to fund a project in some future years.

EGRC Supplemental Grant Program

The EGRC Supplemental Grant Program was established in 2015. The purpose of the program is to provide annual supplemental grants to local schools experiencing significant enrollment growth or that have a high number of relocatable classrooms. For FY 2024, the IAC is allocating EGRC funding to supplement the CIP funds for 5 projects. IAC advised that the FY 2023 EGRC authorization is being applied in FY 2024 since all of the County's FY 2023 requested projects were either funded in FY 2023 through the BTLA or otherwise fully funded by the State.

See Exhibit, page C-6 for funding details.

Interagency Commission on School Construction - FY	2024 Cap	ital Improvement	Program/EGRC A	llocations for Bal	timore County
		Α	В	С	A+B+C
Project	Council District	FY 2024 Recommended New CIP Authorization	Recommended Pror Year EGRC	Recommended FY 2024 EGRC	Total FY 2024 Recommended Allocation from All Sources
New Construction and Renovations:					
Dulaney High - LP Approval (1)	3				
Major Maintenance Projects:					
Chatsworth Elementary - Mechanical System Upgrade/Open Space Improvement	4	\$ 5,971,900	\$ -	\$ -	\$ 5,971,900.00
Chesapeake Terrace Elementary - Electrical System Upgrade/Open Space Improvement	7	-	1,738,800	511,800	2,250,600
Cromwell Valley Elementary - Mechanical Systemic	6	4,210,800	-	-	4,210,800
Glyndon Elementary - Mechanical System Upgrade/Open Space Improvement	4	6,808,900	-	-	6,808,900
Halethorpe Elementary - Mechanical System Upgrade/Open Space Improvement	1	3,557,400	-	-	3,557,400
Hereford Middle - Intercom Replacement	3	421,000.00	-	-	421,000
Jacksonville Elementary - Mechanical Systemic	3	5,008,100	-	-	5,008,100
Loch Raven High - Open Space/Electrical Upgrade	3	0	1,381,200	869,400	2,250,600
Logan Elementary - Electrical System Upgrade/Open Space Improvement	7	889,800	-	516,000	1,405,800
Milbrook Elementary - Electrical Upgrade	2	712,800	-	-	712,800
Oliver Beach Elementary - Mechanical System Upgrade/Open Space Improvement	5	4,210,800	-	-	4,210,800
Owings Mills Elementary - Mechanical System Upgrade/Open Space Improvement	4	5,829,100	-	-	5,829,100
Perry Hall High - Intercom Replacement	5	576,900	-	-	576,900
Pine Grove Elementary - Mechanical System Upgrade/Open Space Improvement	3	5,082,000	-	-	5,082,000
Sandy Plains Elementary - Mechanical Systemic	7	5,506,050	-	-	5,506,050
Shady Spring Elementary - Mechanical System Upgrade/Open Space Improvement	6	4,803,150	-	-	4,803,150
Westchester Elementary - Mechanical Systemic	1	2,079,120	3,248,880	40,000	5,368,000
White Oak Elementary - Mechanical Systemic	6	71,280	1,568,120	4,551,800	6,191,200
Woodmoor Elementary - Intercom Replacement	2	408,250	-	-	408,250
TOTAL		\$56,147,350	\$7,937,000	\$6,489,000	70,573,350

 $^{^{(1)}}$ Planning (LP) approvals commit the State to fund a project in some future years.

Healthy School Facilities Fund (HSFF) – FY 2024 Appropriation TBD

The purpose of the Healthy School Facilities Fund is to provide grants to address health and safety needs in public school facilities. Eligible projects include air conditioning, heating, air quality, mold, lead, plumbing (including pipe insulation to reduce condensation in order to prevent mold), roofs, and windows. Funds are not allocated until after the start of the fiscal year. BCPS advised that it will submit enough eligible projects to potentially receive the maximum LEA participation share of \$15.0 million. In FY 2023, the IAC approved \$4.2 million in HSFFs to improve HVAC systems at Randallstown High (\$1.4 million), Dundalk Middle (\$1.3 million), Woodlawn High (\$0.6 million), and Owings Mills High (\$0.9 million).

Aging Schools Program (ASP) – \$874,227 FY 2024 Appropriation

The FY 2024 State budget allocates a total of \$874,227 to Baltimore County for the ASP. State documents indicate additional program funding available from prior fiscal years of \$879,794. The ASP provides funds for repairs and maintenance for aging school buildings. BCPS advised that ASP funds were approved in FY 2023 to support three projects: Dundalk Middle partial auditorium seating replacement; Hernwood Elementary new accessible toilet room; and Southwest Academy locker replacement. BCPS advised that construction for all three projects will begin this summer.

Pass-Through Grant (PTG) Program

In FY 2023, BCPS was approved for \$80.0 million in PTG Program funds for school construction projects. PTG funds are statutorily required to be allocated as block grants to LEAs with minimal oversight by the IAC. BCPS advised that these funds must be spent in the next seven years and will be allocated as follows pending State approval May 11, 2023:

School	PTG Program Allocation	
Lansdowne High Replacement	\$26 million	
Towson High Renovation/Addition \$20 million		
Deer Park Elementary	\$15 million	
Scotts Branch Elementary Replacement	\$10 million	
Dundalk High Addition	\$8 million	
Pine Grove Middle Addition	\$1 million	
Total	\$80 million	

Built to Learn Act (BTLA) Program

The BLTA Program was established in 2020 and provides for school construction project funding through Maryland Stadium Authority-issued special revenue bonds. BTLA Program funding supplements State funding for school construction from other sources. Baltimore County is currently eligible to receive an estimated \$357.0 million in new school construction funding over several years. BTLA projects are subject to the State and local cost-share formula. The State cost-share percentage is 61% for FY 2024.

The following County projects have been approved for BTLA funding to date:

Bedford Elementary replacement - \$22.8 million

New Northeast Area (Nottingham) Middle - \$49.1 million

Pine Grove Middle renovation/addition - \$18.0 million

Summit Park Elementary replacement - \$22.5 million

Lansdowne High replacement - \$86.6 million

The Administration should be prepared to discuss:

- The impact of recent legislation and other expectations for future State school construction funding for Baltimore County; and
- The County's plans and/or ability to meet the required State match for BTLA and other major school construction projects.

3. School Construction Costs

The County's school construction projects continue to be impacted by rising construction costs due to current market conditions including supply chain issues, labor shortages, inflation, higher materials costs, and other factors. The Administration advised that, as has been the case in prior years, additional County funds are included in the proposed FY 2024 capital budget for several major school construction projects due to reallocations and rising costs.

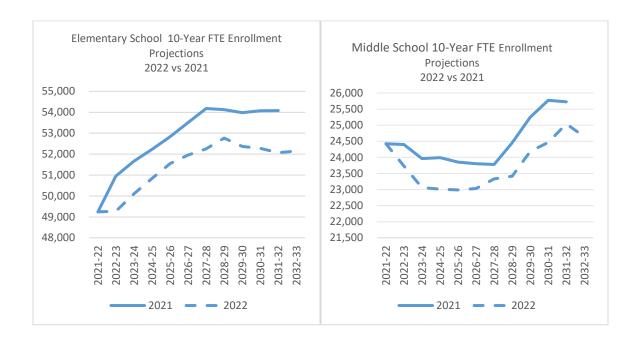
BCPS and the Administration should be prepared to discuss the estimated percentage and dollar impacts of rising prices on school construction costs and any efforts to mitigate such impacts on the proposed FY 2024 capital budget and program.

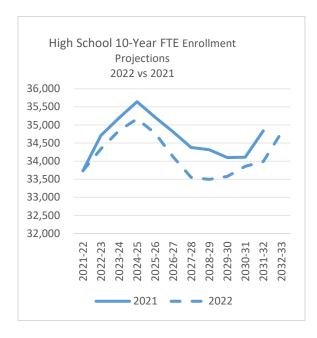
4. Enrollment and Capacity - System-wide

- System-wide headcount enrollment as of September 30, 2022 is 111,083, a
 decrease of 37 students from September 31, 2021. (Compared to September 30, 2019,
 system-wide headcount enrollment has decreased by 3,955 students.)
- Full-time equivalent (FTE) enrollment is an adjustment made to an elementary school's total enrollment for the purpose of comparing enrollment to a school's official capacity. Specifically, FTE enrollment factors 100% of students in kindergarten through grade 5, and 50% of students in prekindergarten and preschool because at the present time, they are half-day programs (no FTE conversion is required at secondary schools). As of September 30, 2022, system-wide FTE enrollment is 109,350 compared to 109,485 for September 30, 2021, representing a decrease of 135 students.

According to BCPS's Student Counts 2020 and 2021 reports, for the two prior years BCPS experienced unusual trends in student enrollment due to the COVID-19 pandemic. The Student Counts 2021 report cited that, "The continued uncertainty brought on by the pandemic makes any future projected enrollment numbers less than reliable. Consultants and staff used their best judgment to account for the current and future impact of the pandemic on projected enrollments. It appears parents made alternative arrangements for this school year such as home schooling, non-public options, Prekindergarten, and Kindergarten in response to the pandemic. Projections reflect that those students will eventually return upon resolution of the current situation."

However, BCPS's most recent 10-Year FTE enrollment projections anticipate somewhat reduced enrollment from the 10-Year FTE enrollment projections that were provided in the previous year, as shown below:





The following pages provide detailed information on existing and projected school enrollment and capacity issues throughout the County:

- Elementary school information is presented beginning on page C-11.
- Middle school information is presented beginning on page C-15.
- High school information is presented beginning on page C-19.

BCPS should be prepared to discuss:

- The anticipated impact from the pandemic on its future enrollment projections in the nearer term;
- The anticipated long-term impact from the pandemic on its future enrollment projections; and,
- How the move away from ESOL regional centers to home schools is reflected in the projections.

5. Enrollment and Capacity: Elementary Schools (*see Exhibits 1A through 1C)

- For the current school year, elementary school FTE enrollment increased overall by 29 students.
- Based on the most recent capacity data available, current elementary school capacity exceeds enrollment by 4,909 seats.
- BCPS's most recent 10-year enrollment projections indicate that overall elementary school enrollments will see a net gain of 2,872 students over the next 10 years.
- The planned replacements of Red House Run, Bedford, Summit Park, Deer Park, and Scotts Branch elementary schools will result in an estimated 1,558 total net new elementary school seats.

The proposed FY 2024 Capital Budget includes:

\$294,000 towards a Scotts Branch Elementary replacement. This project is
in design, with completion TBD. BCPS advised that the County portion of total
project costs is estimated to be \$25.4 million, while the State portion has not
been finalized.

In addition:

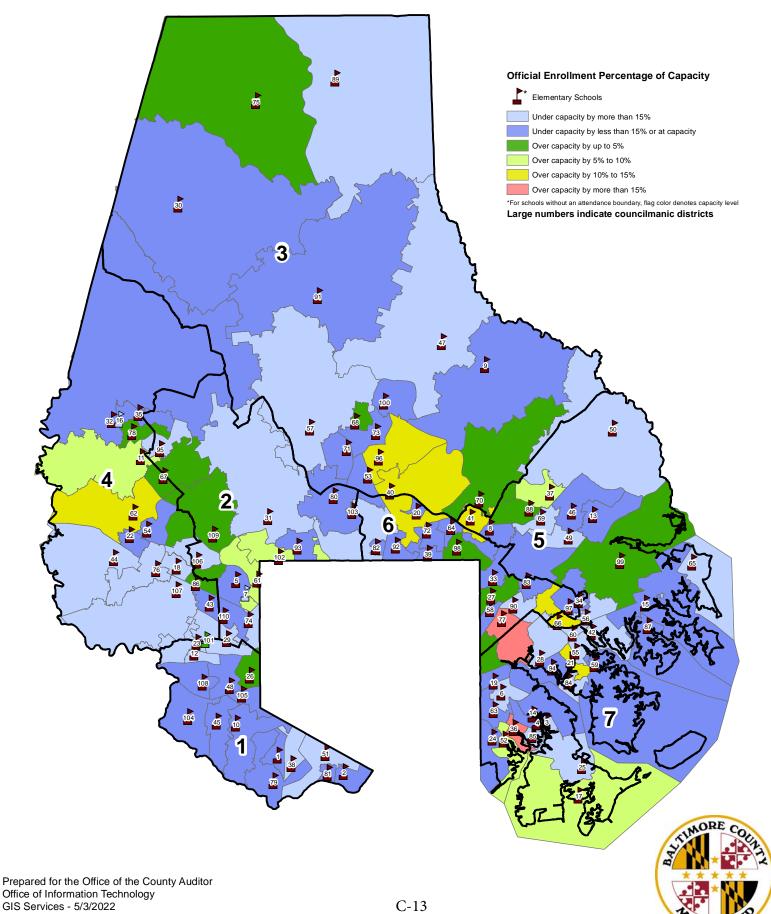
- The **replacement Red House Run** Elementary is in the middle stages of construction (39% complete) and anticipated for January 2024.
- The replacement Summit Park Elementary is in the middle stages of construction (45% complete) and anticipated for January 2024.
- The replacement Bedford Elementary is in the early stages of construction (18% complete) and anticipated for August 2024.
- The replacement Deer Park Elementary is in the bid phase and anticipated for August 2025.

Northeast Area Elementary Boundary Study:

On March 8, 2022, the County Board of Education approved new boundaries for elementary schools in the Northeast region, establishing a new attendance area for Rossville Elementary, expanding the attendance area for the replacement Red House Run Elementary, and providing capacity relief to participating Northeast elementary schools. The boundary adjustment will be implemented in phases based on estimated project completion times and availability of seats.

- Phase I impacted elementary schools, effective for SY 2022-23, are as follows:
 Elmwood, Fullerton, Joppa View, McCormick, Perry Hall, Shady Spring, and
 Vincent Farms
- **Phase II** will occur in January 2024 (Red House Run students, temporarily located at the original Rosedale Center building, will return to the new Red House Run)
- **Phase III** will occur in August 2024 (Elmwood to Red House Run and Shady Spring to Elmwood)

Baltimore County, Maryland Elementary School Official Enrollment as a Percentage of School Capacity



Source: Official enrollment data from 9/30/2022

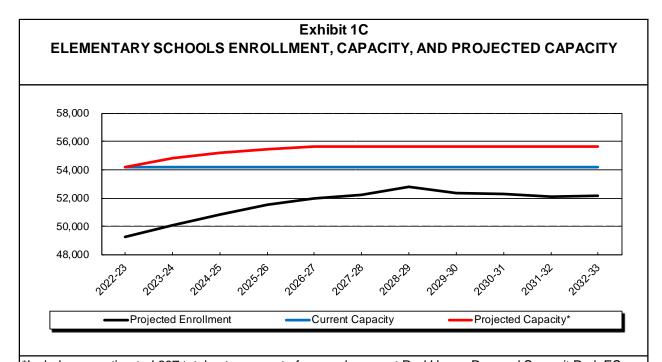
EXHIBIT 1B SY 2022-23 ELEMENTARY SCHOOL ENROLLMENT AS A PERCENT OF CURRENT CAPACITY

Map No.	Elementary School	% Over/Under St. Capacity	Enrollment as a Percent of Capacity
1	Arbutus	-9.3%	90.7%
2	Baltimore Highlands	-10.0%	
3	Battle Grove	-21.8%	78.2%
4	Bear Creek	-12.4%	87.6%
5	Bedford	-1.0%	99.0%
6	Berkshire	-25.4%	74.6%
7	Campfield Center*	-27.6%	72.4%
8	Carney	-11.5%	88.5%
9	Carroll Manor	-1.9%	98.1%
10	Catonsville	-5.3%	94.7%
11	Cedarmere	9.5%	109.5%
12	Chadwick	-18.7%	81.3%
13	Chapel Hill	-8.6%	91.4%
14	Charlesmont	-13.6%	86.4%
15	Chase	-13.4%	86.6%
16	Chatsworth*	-36.0%	64.0%
17	Chesapeake Terrace	8.8%	108.8%
18	Church Lane	-38.1%	61.9%
		-7.3%	
19	Colgate		92.7%
20	Cromwell Valley	-10.1%	
21	Deep Creek	14.6%	114.6%
22	Deer Park	-7.9%	92.1%
23	Dogwood	-23.2%	76.8%
24	Dundalk	-4.2%	95.8%
25	Edgemere	-24.3%	75.7%
26	Edmondson Heights	0.6%	100.6%
27	Elmwood	4.2%	104.2%
28	Essex	-16.9%	83.1%
29	Featherbed Lane	-21.6%	78.4%
30	Fifth District	-5.4%	94.6%
31	Fort Garrison	-29.8%	70.2%
32	Franklin	-14.1%	85.9%
33	Fullerton	-14.7%	85.3%
34	Glenmar	-19.8%	80.2%
35	Glyndon	-3.9%	96.1%
36	Grange	21.0%	121.0%
37	Gunpowder	6.5%	106.5%
38	Halethorpe	-35.5%	64.5%
39	Halstead Academy	-3.3%	96.7%
40	Hampton	11.8%	111.8%
41	Harford Hills	13.0%	113.0%
42	Hawthorne	-17.5%	82.5%
43	Hebbville	-10.6%	89.4%
44	Hernwood		74.0%
	Hillcrest	-26.0%	
45 46		-9.3%	
46	Honeygo	-7.4%	92.6%
47	Jacksonville	-21.6%	78.4%
48	Johnnycake	-6.9%	93.1%
49	Joppa View	-18.4%	81.6%
50	Kingsville	-17.5%	82.5%
51	Lansdowne	-16.6%	83.4%
52	Logan	8.3%	108.3%
53	Lutherville	-4.6%	95.4%
54	Lyons Mill	-8.7%	91.3%
55	Mars Estates	-21.4%	78.6%

<u> </u>			
	_	% Over/Under St.	Enrollment as a Percent of
Map No.	Elementary School	Capacity	Capacity
56 57	Martin Boulevard	-20.9%	79.1%
57	Mays Chapel	-21.7%	78.3%
58 50	McCormick Middleborough	-13.1%	86.9%
59 60	Middlesov	-12.3%	87.7%
60	Milbrook	-28.7%	71.3%
61	Milbrook	8.1%	108.1%
62 63	New Town	11.3%	111.3%
63 64	Norwood Oakleigh	-3.1% -3.4%	96.9% 96.6%
64 65	Oakleigh Oliver Beach	-3.4% -51.7%	96.6% 48.3%
65 66	Oliver Beach Orems	-51.7% 14.5%	48.3% 114.5%
66	Orems Owings Mills	14.5%	114.5% 101.3%
68	Padonia	2.1%	101.3%
69	Perry Hall	-19.5%	80.5%
70	Pine Grove	0.8%	100.8%
71	Pinewood	-4.8%	95.2%
72	Pleasant Plains	-7.0%	93.0%
73	Pot Spring	-11.4%	88.6%
74	Powhatan	-22.9%	77.1%
75	Prettyboy	3.4%	103.4%
76	Randallstown	-19.7%	80.3%
77	Red House Run	29.3%	129.3%
78	Reisterstown	5.0%	105.0%
79	Relay	-14.5%	85.5%
80	Riderwood	-10.2%	89.8%
81	Riverview	-10.7%	89.3%
82	Rodgers Forge	-3.6%	96.4%
83	Rossville	-14.2%	85.8%
84	Sandalwood	-20.5%	79.5%
85	Sandy Plains	-19.0%	81.0%
86	Scotts Branch	2.9%	102.9%
87	Seneca	-7.8%	92.2%
88	Seven Oaks	3.3%	103.3%
89	Seventh District	-23.4%	76.6%
90	Shady Spring	-25.0%	75.0%
91	Sparks	-13.4%	86.6%
92	Stoneleigh	-5.1%	94.9%
93	Summit Park	-2.4%	97.6%
94	Sussex	-0.7%	99.3%
95	Timber Grove	-15.1%	84.9%
96	Timonium	14.4%	114.4%
97	Victory Villa	-13.2%	86.8%
98	Villa Cresta	5.0%	105.0%
99	Vincent Farm	3.8%	103.8%
100	Warren	-5.7%	94.3%
101	Watershed Charter*	4.7%	104.7%
102	Wellwood	6.7%	106.7%
103	West Towson	-20.4%	79.6%
104	Westchester	-7.5%	92.5%
105	Westowne	-0.6%	99.4%
106	Winand	-16.9%	83.1%
107	Winfield	-16.4%	83.6%
108	Woodbridge	0.0%	100.0%
109	Woodholme	1.8%	101.8%
110	Woodmoor	-13.3%	86.7%

^{*}Magnet Elementary Schools/Schools without designated boundaries

Exhibit 1C (below) compares the projected overall level of elementary school capacity, including those projects currently in progress.



*Includes an estimated 607 total net new seats from replacement Red House Run and Summit Park ES, anticipated for SY 2023-24; estimated 426 net new seats from replacement Bedford ES, anticipated for SY 2024-25; and estimated 253 net new seats from replacement Deer Park ES, anticipated for SY 2025-26. Excludes anticipated additional seats from replacement Scotts Branch ES with the anticipated completion date to be determined.

BCPS should be prepared to discuss the primary factors that drive enrollment projections for Elementary Schools.

6. Enrollment and Capacity: Middle Schools (*see Exhibits 2A through 2C)

- For the current school year, middle school FTE enrollment decreased overall by 688 students.
- Based on the most recent capacity data available, current middle school capacity exceeds enrollment by 3,179 seats.
- BCPS's most recent 10-year enrollment projections indicate that overall middle school enrollments will see a net gain of 906 students over the next 10 years.

The proposed FY 2024 Capital Budget includes:

\$5.8 million towards the renovation and addition at Pine Grove Middle. This
project is in the middle phase of construction (38% complete) and anticipated
for August 2025. BCPS advised that the additional budget request is to respond
to increasing costs of construction.

In addition:

The new Nottingham Site Middle is in the middle stages of construction (45% complete) and anticipated to open in August 2024.

Deer Park Middle Magnet School Boundary Study

BCPS advised that the Deer Park Middle Magnet School Boundary Study was approved by the County Board of Education on March 14, 2023. New approved boundaries were established for the following middle schools: Deer Park, Franklin, Northwest Academy, and Pikesville. The new boundaries will be effective for SY 2023-24.

Central and Northeast Area Middle School Boundary Study

A Central and Northeast Area Middle School Boundary Study is in progress to establish an attendance area for the new Nottingham Site Middle School (construction forthcoming), expand the attendance area for Pine Grove MS and its addition (construction forthcoming), and provide capacity relief to participating Central and Northeast Area middle schools. Affected middle schools include Cockeysville, Dumbarton, Golden Ring, New Northeast Area, Loch Raven Academy, Middle River, Parkville, Perry Hall, Pine Grove, Ridgely, and Stemmers Run. A Board decision is scheduled for June 13, 2023.

BCPS further advised that the plan for the closure of Golden Ring Middle was presented to the Board of Education on April 18, 2023. A public hearing was scheduled for Tuesday, May 3, 2023. The vote by the Board is anticipated during the May 17, 2023 Board Meeting.

Baltimore County, Maryland Middle School Official Enrollment as a Percentage of School Capacity

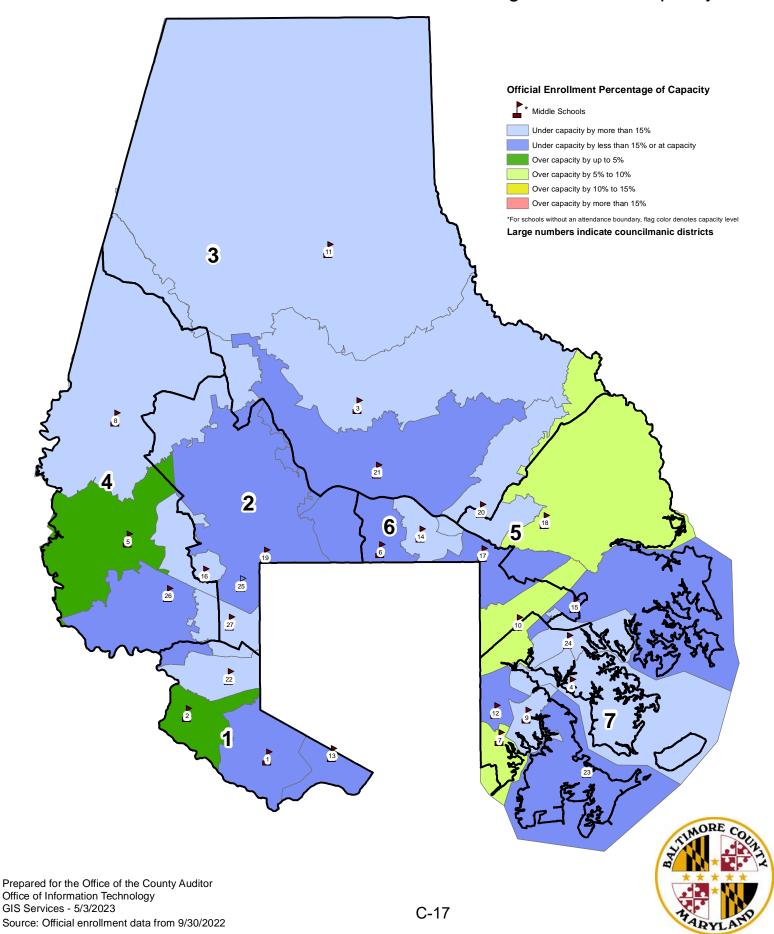
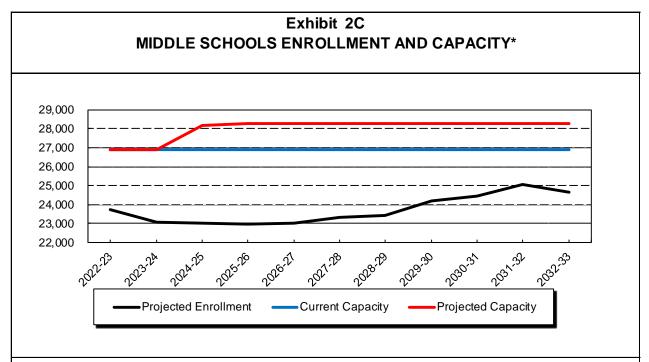


EXHIBIT 2B
SY 2022-23 MIDDLE SCHOOL ENROLLMENT AS A PERCENT OF CURRENT CAPACITY

Map No.	Middle School	% Over/Under St. Capacity	Enrollment as a Percent of Capacity
1	Arbutus	-4.1%	95.9%
2	Catonsville	4.0%	104.0%
3	Cockeysville	-20.7%	79.3%
4	Deep Creek	-23.8%	76.2%
5	Deer Park	3.1%	103.1%
6	Dumbarton	-3.8%	96.2%
7	Dundalk	5.7%	105.7%
8	Franklin	-18.9%	81.1%
9	General John Stricker	-23.4%	76.6%
10	Golden Ring	7.0%	107.0%
11	Hereford	-20.6%	79.4%
12	Holabird	-11.0%	89.0%
13	Lansdowne	-3.4%	96.6%
14	Loch Raven Academy	-17.2%	82.8%
15	Middle River	-2.9%	97.1%
16	Northwest Academy of Health Sciences	-28.9%	71.1%
17	Parkville	-8.3%	91.7%
18	Perry Hall	6.8%	106.8%
19	Pikesville	-6.0%	94.0%
20	Pine Grove	-23.5%	76.5%
21	Ridgely	-0.8%	99.2%
22	Southwest Academy	-32.9%	67.1%
23	Sparrows Point	-2.1%	97.9%
24	Stemmers Run	-27.4%	72.6%
25	Sudbrook Magnet*	-12.4%	87.6%
26	Windsor Mill	-11.8%	88.2%
27	Woodlawn	-33.6%	66.4%

^{*}Magnet Middle School without designated boundaries

Exhibit 2C (below) compares the projected overall level of middle school capacity, including those projects currently in progress.



*Includes additional capacity from new Nottingham Site Middle (estimated 1,280 net new seats) anticipated for SY 2024-25 and Pine Grove Middle addition (65 estimated net new seats) anticipated for SY 2025-26.

BCPS should be prepared to discuss how the move away from ESOL regional centers to home schools is reflected in the projections.

7. Enrollment and Capacity: High Schools (*see Exhibits 3A through 3C)

- For the current school year, high school FTE enrollment increased overall by 604 students from the previous school year.
- BCPS's most recent 10-year enrollment projections reflect an increase of 447
 high school students by SY 2032-33. Further, based on the most recent
 capacity data available, in the absence of additional capacity, collective high
 school seats are projected to fall short of enrollment by 610 seats in 2032-33.

The proposed FY 2024 Capital Budget includes:

• \$76.0 million for a Towson High "Like New" Renovation

\$6.0 million was included in the FY 2023 budget for a consultant to investigate the historical conditions and potential restrictions with the Baltimore County Landmarks Preservation Commission and the Maryland Historic Trust. Towson High will be renovated as "like new," rather than completely replaced, because the building has an historic designation. BCPS advised that "like new" means that most of the existing portions of the school will be demolished down to the structural components and then rebuilt to include sustainability and 21st century educational spaces throughout the proposed building. BCPS also advised that the project is currently in the early stages of design, and the timeline will be developed once the design progresses into later phases.

• \$5.0 million for a Dulaney High Replacement.

\$10.0 million was included in the FY 2023 capital budget for design funding. The FY 2024 Budget Message indicates that the additional \$5.0 million will further support design costs. BCPS advised that the project is currently in the early stages of design, and a timeline will be developed once the design progresses into later phases.

\$4.6 million for Southeast Area Solutions to High School Overcrowding (see
 "Northeast and Southeast Area High School Studies" below)

• \$3.0 million for a NW Area Career and Technical Education (CTE) School

\$2.5 million was included in the FY 2023 capital budget towards the establishment of a CTE school in Northwestern Baltimore County. During the FY 2023 budget season, the Office of Budget and Finance explained that a current study was then underway to evaluate options for providing state-of-the-art CTE programs in that area, and that once completed, recommendations would be brought to the County Board of Education. BCPS advised that the

educational specification has been completed. BCPS further advised that the additional FY 2024 funding request will be used to provide a site evaluation study and upon selecting a site, design of the NW Area CTE Center will begin.

• \$648,000 for a Lansdowne High Replacement

BCPS advised these funds will be used to support construction costs. The project is in the early stages of construction (1% completed) and anticipated for August 2026.

• \$190,208 for a Dundalk High/Sollers Point Tech Addition

\$1.5 million was included in the FY 2022 capital budget for design, and \$13.5 million was included in the FY 2023 capital budget for construction. BCPS advised that the additional FY 2024 budget request is to respond to increasing construction costs. The project is in the design phase and anticipated completion is TBD.

Northeast and Southeast Area High School Studies

As part of the MYIPAS recommendations for high schools, BCPS initiated a Northeast Area High School Study to evaluate all options for improving facility conditions and providing capacity relief to high schools in the Northeast area. High schools included are Kenwood, Loch Raven, Overlea, Parkville, and Perry Hall. During the FY 2023 budget season, BCPS advised that the initial investigation into the potential options in each area and the community input segment of each of the studies were conducted. BCPS further advised that in FY 2023, a more detailed planning effort would commence to establish the viability of various options to accommodate the construction. The Northeast Area High School Study (available on BCPS's website) indicates that consultants recommended to proceed with the replacement of the existing Loch Raven High School with a new larger capacity replacement high school. BCPS advised that as a result of the community's feedback, additional studies are being performed to explore more options to accommodate the current overcrowding in the Northeast area.

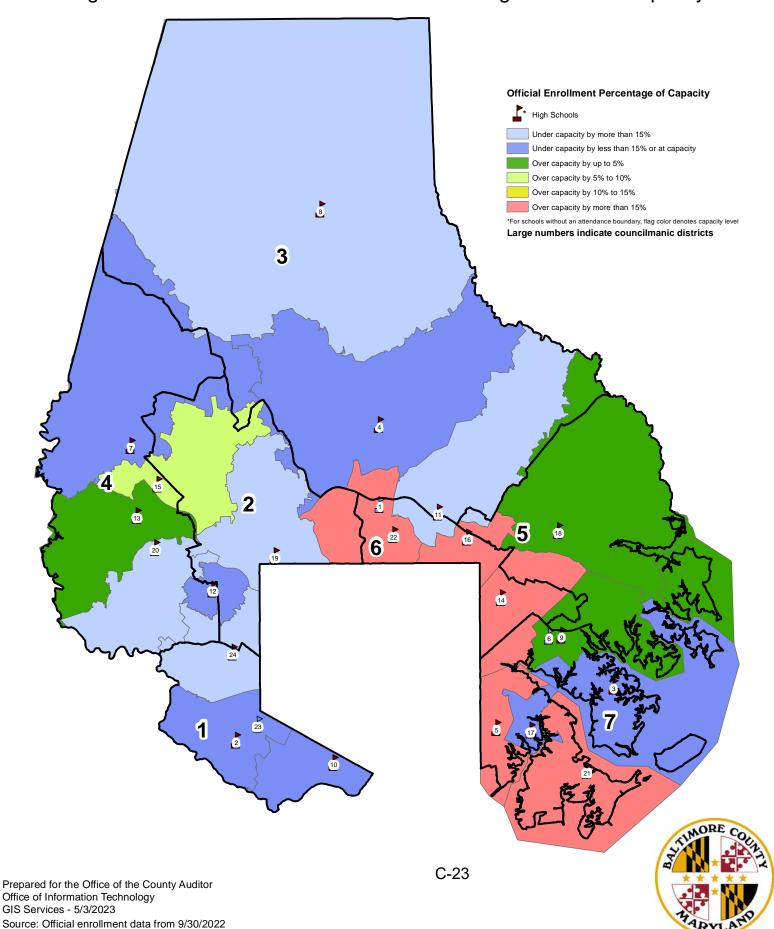
As part of the MYIPAS recommendations for high schools, BCPS also initiated a Southeast Area High School Study to evaluate all options for improving facility conditions and providing capacity relief to high schools in the Southeast area. Schools included are Dundalk (already part of the previous Capital Improvement Program) and Patapsco High

and Sparrows Point Middle and High. The October 26, 2022 Southeast Area High School Study recommends that three of eight options that were suggested in the report be considered for further study. BCPS advised that it is currently evaluating the feasibility of each option.

BCPS and the Administration should be prepared to discuss:

- Options currently identified to alleviate Northeast and Southeast area high school overcrowding, and details on the next steps in the planning process to establish the viability of the options; and
- How the move away from ESOL regional centers to home schools is reflected in the projections.

Baltimore County, Maryland High School Official Enrollment as a Percentage of School Capacity



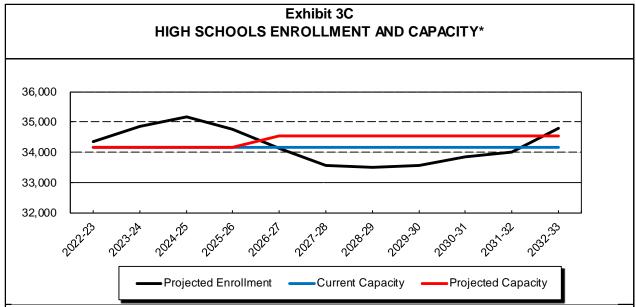
Office of Information Technology GIS Services - 5/3/2023

SY 2022-23 HIGH SCHOOL ENROLLMENT AS A PERCENT OF CURRENT CAPACITY

EXHIBIT 3B

Map No.	High School	% Over/Under St. Capacity	Enrollment as a Percent of Capacity
1	George Washington Carver Center*	-4.4%	95.6%
2	Catonsville	-1.2%	98.8%
3	Chesapeake	-7.1%	92.9%
4	Dulaney	-8.2%	91.8%
5	Dundalk	50.6%	150.6%
6	Eastern Technical*	-5.8%	94.2%
7	Franklin	-5.1%	94.9%
8	Hereford	-20.9%	79.1%
9	Kenwood	3.6%	103.6%
10	Lansdowne	-0.7%	99.3%
11	Loch Raven	-15.1%	84.9%
12	Milford Mill Academy	-12.7%	87.3%
13	New Town	4.0%	104.0%
14	Overlea	18.9%	118.9%
15	Owings Mills	6.0%	106.0%
16	Parkville	15.1%	115.1%
17	Patapsco	-1.6%	98.4%
18	Perry Hall	2.9%	102.9%
19	Pikesville	-19.2%	80.8%
20	Randallstown	-17.1%	82.9%
21	Sparrows Point	31.6%	131.6%
22	Towson	33.0%	133.0%
23	Western School of Technology*	-4.8%	95.2%
24	Woodlawn	-15.7%	84.3%

^{*}Magnet High Schools without designated boundaries



*Includes an estimated 359 net new seats from replacement Lansdowne High, anticipated for SY 2026-27; excludes additional seats from anticipated Dundalk/Sollers Point Tech Addition, and Towson and Dulaney High School replacement/renovation projects, with anticipated completion dates TBD.